1	U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
2	INDIAN HOUSING BLOCK GRANT FORMULA
3	NEGOTIATED RULEMAKING COMMITTEE
4	
5	Tuesday, September 20, 2016
6	8:40 a.m.
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19	Sheraton Midwest City Hotel
20	Reed Conference Center
21	5750 Will Rogers Road

- 1 Midwest City, Oklahoma 73110
- 2 PARTICIPANTS
- 3 ANNETTE BRYAN, Co-Chair
- 4 JASON DOLLARHIDE, Co-Chair
- 5 JASON ADAMS
- 6 JAD ATALLAH
- 7 LOURDES CASTRO RAMÍREZ
- 8 GARY COOPER
- 9 SAMI JO DIFUNTORUM
- 10 EARL EVANS
- 11 SARA FIALA
- 12 DEIRDRE FLOOD
- 13 HEIDI FRECHETTE
- 14 ED GOODMAN
- 15 CAROL GORE
- 16 DAVID GREENDEER
- 17 LAFE HAUGEN
- 18 LEON JACOBS
- 19 GABE LAYMAN
- 20 LAUREN LIM
- 21 SAMUEL OKAKOK

3		PARTICIPANTS	(CONTINUED)
4	RAYMOND ROBLES		
5	AARON SANTA ANN	A	
6	S. JACK SAWYERS		
7	MARTY SHURAVLOF	F	
8	MICHAEL THOM		
9	KATHERINE LYALL	VASQUEZ	
10	SHARON VOGEL		
11	BOBBY YANDELL		
12	ANEVA YAZZIE		
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14			
15			
16			
17			
18			
19			
20			
21			

1 DIANA PHAIR

2 TODD RICHARDSON

- 1
- 2
- 3
- 4 PROCEEDINGS
- 5 (Traditional opening.)
- 6 MS. BRYAN: Thank you, Tuji. And I think that was
- 7 so beautiful. Let's give them all a big round of
- 8 applause.
- 9 (Applause.)
- MS. BRYAN: What a beautiful blessing gift to
- 11 start our morning with.
- 12 So at this time, we will get ready for our morning
- 13 roll call. Let's start with Lafe.
- MR. HAUGEN: Here.
- MS. BRYAN: Oh, do you guys want to read off the
- 16 roll call? Who's doing the roll call? Shall we just
- 17 do it here? I'll do the roll call. Been a while.
- 18 Jason Adams?
- MR. ADAMS: Here.
- MS. BRYAN: I'm Annette Bryan. I'm present.
- 21 Lourdes Castro Ramírez?

- 1 MS. CASTRO RAMÍREZ: Here.
- MS. BRYAN: Gary Cooper?
- 3 MR. COOPER: Present.
- 4 MS. BRYAN: Pete Delgado?
- 5 (No response.)
- 6 MS. BRYAN: Sami Jo Difuntorum?
- 7 MS. DIFUNTORUM: Here.
- 8 MS. BRYAN: Jason Dollarhide?
- 9 MR. DOLLARHIDE: Here.
- MS. BRYAN: Earl Evans?
- MR. EVANS: Here.
- MS. BRYAN: Deirdre Flood?
- MS. FLOOD: Here.
- MS. BRYAN: Karin Lee Foster?
- 15 (No response.)
- MS. BRYAN: Heidi Frechette?
- MS. FRECHETTE: Here.
- MS. BRYAN: Carol Gore?
- MS. GORE: Here.
- MS. BRYAN: David Greendeer?
- MR. GREENDEER: (Speaking Native language.)

- 1 MS. BRYAN: Lafe Allen Haugen?
- 2 MR. HAUGEN: Here.
- 3 MS. BRYAN: Richard Hill?
- 4 (No response.)
- 5 MS. BRYAN: Leon Jacobs?
- 6 MR. JACOBS: Here.
- 7 MS. BRYAN: Gabe Layman?
- 8 MR. LAYMAN: Here.
- 9 MS. BRYAN: Sam Okakok?
- MR. OKAKOK: Here.
- MS. BRYAN: Diane Phair?
- MS. PHAIR: Here.
- MS. BRYAN: Diana Phair. Correction.
- 14 Raymond Robles?
- MR. ROBLES: Here.
- MS. BRYAN: Jack Sawyers?
- MR. SAWYERS: Here.
- MS. BRYAN: Marty Shuravloff?
- MR. SHURAVLOFF: Here.
- MS. BRYAN: And Michael Thom?
- MR. THOM: Here.

- 1 MS. BRYAN: Sharon Vogel?
- 2 MS. VOGEL: Here.
- 3 MS. BRYAN: Bobby Yandell?
- 4 MR. YANDELL: Here.
- 5 MS. BRYAN: Aneva Yazzie?
- 6 MS. YAZZIE: Here.
- 7 Good morning. We do have a quorum.
- 8 At this time, I would like to turn it over to
- 9 Principal Deputy Assistant Secretary Lourdes Castro
- 10 Ramírez.
- 11 MS. CASTRO RAMÍREZ: Thank you so much, Annette.
- Good morning, everyone, and welcome to what we
- 13 hope will be our last session of negotiated rulemaking.
- 14 As Annette mentioned, I'm Lourdes Castro Ramírez, and I
- 15 have the great honor of serving this administration
- 16 leading the Office of Public and Indian Housing. And
- 17 it's an honor to be with you not just for the next 2
- 18 days, but also to serve on this committee.
- 19 I also would like to take an opportunity to again
- 20 commend and thank our committee chairs, both Annette
- 21 Bryan and Jason Dollarhide. They have provided very

- 1 steady leadership throughout the last almost 3 years.
- 2 Thank you very much for your service.
- 3 (Applause.)
- 4 MS. CASTRO RAMÍREZ: And we have a team of folks
- 5 from HUD that has also joined us for the next 2 days.
- 6 I would like for them to be acknowledged. So if you're
- 7 a member of the HUD team, can you please stand to be
- 8 recognized?
- 9 (Applause.)
- MS. CASTRO RAMÍREZ: Specifically, I'd like to
- 11 again thank Jemine Bryon, who is our General Deputy
- 12 Assistant Secretary, who has been very engaged and
- 13 involved throughout the process; Aaron Santa Anna from
- 14 OGC; Todd Richardson from PD&R. Many of them, of
- 15 course, will be not just present, but also will be
- 16 presenting information throughout the session.
- 17 So, again, thank you all for being here. As you
- 18 know, Oklahoma City is significant for this country.
- 19 It's significant for HUD. To the HUD family, this
- 20 place has touched many of us, and it continues to be
- 21 touched by the memory of those that were lost in the

- 1 bombing almost 21 years ago of the Federal Building on
- 2 April 19, 1995.
- 3 HUD lost 35 of its own that terrible day,
- 4 including 5 members of our Office of Native American
- 5 Programs. Five employees that were working in ONAP.
- 6 They were amazing and vital lives cut short by the act
- 7 of terrorism.
- 8 Fifty HUD employees survived, along with employees
- 9 from other Federal agencies. Their commitment to work
- 10 together to improve their community is as strong as
- 11 ever, and the strength that they demonstrate stands as
- 12 a testament to our nation's resilient character.
- I just, you know, want to take a moment to, again,
- 14 sort of acknowledge the HUD members and really the
- 15 members of the Federal family that lost their lives
- 16 during that tragic event. We commemorate their lives
- 17 every year, and it really fuels our commitment to the
- 18 work that we bring. And so in honor of them, I want to
- 19 just take a moment of silence to remember them.
- 20 (Moment of silence.)
- MS. CASTRO RAMÍREZ: Thank you.

- 1 In that spirit of devotion and perseverance, I
- 2 commend your dedication to the negotiated rulemaking
- 3 process and to improving the lives and housing
- 4 conditions of Native people across Indian Country. The
- 5 work that we do together supports the essential
- 6 provision in Indian Country of critical affordable
- 7 housing and economic development opportunities.
- 8 The last 9 months for us have been very busy, and
- 9 together, we have made significant progress on our
- 10 shared goals of providing further housing
- 11 opportunities. During that time, Secretary Castro and
- 12 I had the distinct pleasure of attending and meeting
- 13 actually several of you at the Northern Plains Housing
- 14 Summit, where we heard from leaders and practitioners
- 15 who are doing amazing work creating public and private
- 16 partnerships to further affordable housing
- 17 opportunities and to further opportunities for Native
- 18 American and members of tribes that receive funding
- 19 from the Federal Government.
- It was really an incredible conversation. I was
- 21 very pleased to see that we had a number of tribal

- 1 leaders present and engaged and really discussing
- 2 housing, economic development, and the -- really the
- 3 commitment to think and formulate creative
- 4 opportunities to leverage Federal dollars and to bring
- 5 in other private funding.
- 6 During our time in North Dakota, we also had a
- 7 very warm welcome from the Standing Rock Sioux Tribe.
- 8 We are sincerely grateful to them for their leadership.
- 9 I think you all have been following the events that
- 10 have been occurring in North Dakota, and we have, too.
- 11 So we -- you know, we're thankful and grateful for
- 12 hosting us. We're thankful and grateful for the work
- 13 that they're doing to serve their members. We're also
- 14 thankful for the tour that they provided of the Cannon
- 15 Ball and Kenel Districts.
- Also in the last 9 months, we continued to make
- 17 significant progress on a number of the key initiatives
- 18 that I shared with you at the last negotiated
- 19 rulemaking session. And I just want to take an
- 20 opportunity to provide a brief update on some of the
- 21 things that have been occurring.

- 1 First, tribes are housing homeless veterans as we
- 2 speak using the \$6 million Tribal HUD-VASH funding that
- 3 was awarded in January of this year. We provided
- 4 funding to about 26 tribes, and we're very pleased to
- 5 see the progress that is happening across the country
- 6 to provide veterans with housing and supportive
- 7 services.
- 8 Also I'm grateful and thankful to those of you
- 9 that participated and provided public comments to HUD's
- 10 Tribal Intergovernmental Advisory Committee. As you
- 11 know, this is a first for HUD. This is a commitment
- 12 that our Secretary has made to ensure that we continue
- 13 the government-to-government relationship and also a
- 14 commitment to ensure that we ensuring that the policies
- 15 and priorities that are being put forth as it relates
- 16 to Indian Country are informed by tribal leaders
- 17 through this advisory committee process.
- 18 And I invite you all -- we are planning to release
- 19 the final notice. We're working towards incorporating
- 20 some of the comments, and we are working towards
- 21 issuing the final notice that outlines the scope of the

- 1 Tribal Advisory Committee and the process for how to
- 2 apply or to be on the committee. Our goal is to
- 3 publish that by the end of October, and so I invite you
- 4 all to look out for that and, if you're interested, to
- 5 submit an application to be part of that process.
- 6 We also received and are very grateful for the
- 7 participation, the comments, and the feedback to the
- 8 Housing Needs Study. Many of you know that this will
- 9 be the first comprehensive housing needs study of
- 10 Indian Country in the last 20 years.
- 11 We are on track to get this finalized by the end
- 12 of the year, and so I thank you all for the feedback,
- 13 for the ideas. It is a very detailed study that I
- 14 believe will inform and shape not just housing policy
- 15 in Indian Country, but also the priorities that you all
- 16 have as it relates to where we need to invest.
- 17 And finally, next week, I'm very excited to share
- 18 with all of you that HUD, for the first time, will be
- 19 hosting a Native Youth Leadership Summit in D.C. We've
- 20 invited about 120 youth from across the country. They
- 21 will be in D.C. for a 4-day session that will include

- 1 opportunities to meet with Federal leaders,
- 2 opportunities to meet with members on the Hill, and
- 3 also opportunities to learn more about the importance
- 4 of housing, community development.
- 5 And as an outcome of the summit, each of the youth
- 6 will have an opportunity to develop an empowerment
- 7 project that we hope will help as they go back to their
- 8 communities and continue to be engaged. I'm very
- 9 excited. The Secretary is very excited and looking
- 10 forward to that. We will be receiving the youth and
- 11 their chaperones next Monday at the HUD Headquarters
- 12 building.
- 13 And with that, I just want to again thank each of
- 14 you for your partnership, for your dedication, and for
- 15 the work that you do every single day to improve the
- 16 lives of the individuals and families and communities
- 17 that you serve.
- Today, as I mentioned, I'm honored to serve on
- 19 this committee. But I'm also equally honored and proud
- 20 to be joined by Heidi Frechette, who is our new -- I
- 21 don't know if you're that new anymore. But we'll

- 1 continue calling her our new Deputy Assistant
- 2 Secretary. She's not new to many of you. She has been
- 3 doing this work for many years. We're very proud of
- 4 her, and she's been really doing a terrific job.
- 5 She has very extensive experience working for
- 6 Indian Country. She has extensive experience working
- 7 on the Hill, and she's a dedicated individual. And I'm
- 8 pleased to see that the Office of Native American
- 9 Programs is in good hands.
- 10 And as you all know, she will be serving on this
- 11 committee. So it gives me great honor at this point to
- 12 introduce Heidi Frechette to share a few remarks.
- 13 Thank you.
- (Applause.)
- MS. FRECHETTE: (Speaking Native language.) Thank
- 16 you. Thank you. Hello.
- I'm honored to be here today. I'm very honored to
- 18 be part of this committee. I know that you all have
- 19 been working very hard over the last several years,
- 20 including work behind the scenes that we haven't all
- 21 seen in subcommittees and conference calls, and really

- 1 with the goal of serving the people in your communities
- 2 because that's why we do what we do every day.
- 3 I'm also honored that you bring your insight and
- 4 expertise. You work on the front lines. You see the
- 5 families. You know how important it is in your
- 6 communities, and so it's an honor to be here.
- 7 As Lourdes said, this is a culmination of years of
- 8 work, but also kind of seen as the sprint at the end of
- 9 the marathon, and so I'm very honored to be here as we
- 10 look at these important issues. And I look forward to
- 11 working -- rolling up our sleeves, working hard, as I
- 12 know you all have been doing, and continuing the good
- 13 work of the committee.
- So (speaking Native language).
- MS. BRYAN: Thank you. And I also want to echo
- 16 the sentiments of thanking HUD for all of your work and
- 17 dedication through this process and starting the
- 18 process and seeing the process through in a time where
- 19 funding challenges are ever present.
- 20 Welcome, Heidi. We are excited to have you here.
- 21 And thank you, everybody on the committee for showing

- 1 up. And I see some new faces. So if you're new, just
- 2 go along with us.
- 3 It's a culmination of almost 3 years of work, as
- 4 already had been stated, and this meeting that we're
- 5 having and these next 2 days is really to look at the
- 6 comments. The negotiations are -- have happened in
- 7 previous meetings. So during these next 2 days, we're
- 8 really going to look at the comments and, as Heidi
- 9 stated, roll up our sleeves and get to work so that we
- 10 can get a rule promulgated with the work that we've
- 11 done.
- 12 So, with that, any more words, Jason?
- 13 (No response.)
- MS. BRYAN: Okay. Jason and I are ready to get
- 15 started. We have next on our agenda is logistics.
- 16 Lauren?
- MS. LIM: Good morning, everyone. Welcome to
- 18 Oklahoma City. I hope everyone had a safe trip coming
- 19 in.
- 20 My name is Lauren Lim with FirstPic, and I'm going
- 21 to go over a couple things about the hotel and some

- 1 logistics this morning.
- 2 So we have shown on the screen here the map of the
- 3 second floor, and we are currently in Room Reed C and
- 4 D, which is a general session room. And in addition,
- 5 we have six breakout rooms, which are all located on
- 6 this floor.
- 7 And the bathrooms are straight across the hallway
- 8 if you exit the doors. Next slide.
- 9 And next we have the caucus room assignments. So
- 10 if the committee decides to break out into a caucus, we
- 11 do have rooms assigned for each of the regions,
- 12 including HUD. And so if the committee does decide to
- 13 break out into caucus, we will post this information up
- 14 again so that everyone knows where to go.
- And next we have the Wi-Fi log-in information. So
- 16 the wireless network to connect to is the Sheraton MWC,
- 17 and the password is Sheraton MWC. And the Wi-Fi
- 18 information should be the same throughout the hotel and
- 19 also in this meeting room as well.
- 20 And lastly, just a reminder for the committee
- 21 members to turn off your microphones after you're done

- 1 speaking because I believe we can only have one on at a
- 2 time. And lastly, we have staff floating around. So
- 3 if you do have any questions or any issues, please do
- 4 let us know, and we'll try to help you out.
- 5 Thank you.
- 6 MS. BRYAN: Thank you, Lauren.
- 7 Next I want to have the -- Sara from FirstPic is
- 8 going to do our facilitation, and we had a meeting, the
- 9 co-chairs and HUD, and asked if Sara would be willing
- $10\,$ to facilitate, as she did at the last meeting at HUD,
- 11 and I think she did a superb job and really happy to
- 12 have her as our help for this meeting. Did -- Sara,
- 13 did you want to say a few words?
- 14 (Laughter.)
- MS. BRYAN: So this is Sara Fiala, for those of
- 16 you who don't know her, and she's going to help Jason
- 17 and I keep the meeting on track. And if there's no
- 18 logistical announcements, we'll just move on to our
- 19 review and approval of the agenda.
- 20 (Pause.)
- 21 MS. BRYAN: Any questions or comments on the

- 1 agenda in front of us?
- 2 (No response.)
- 3 MS. BRYAN: I have a logistical question to back
- 4 up off the agenda. Is there a consensus from the
- 5 committee to have Sara facilitate today's meeting?
- 6 Let's start our morning with consensus.
- 7 (Voting.)
- 8 (Laughter.)
- 9 MS. BRYAN: Seeing no opposition, we have
- 10 consensus. Good way to start the day.
- 11 Do we have consensus on the agenda?
- 12 (Voting.)
- MS. BRYAN: Oh, we're off to a good start. Gary,
- 14 do you have a question? Okay. Awesome. Thank you.
- I am seeing next on the agenda review and approval
- 16 of the minutes from January 2016, and are we going to
- 17 pass those out? So we'll just take some time to pass
- 18 them out and review them at this time.
- 19 (Pause.)
- MR. JACOBS: Madam chair, I make a motion that we
- 21 approve the minutes.

- 1 (Pause.)
- MS. BRYAN: We have a movement to approve the
- 3 minutes. Jack?
- 4 MR. SAWYERS: Second.
- 5 MS. BRYAN: Second. Do we have consensus to
- 6 approve the minutes from Session 8, January 26, 2016 -
- 7 January 27, 2016?
- 8 (Voting.)
- 9 MS. BRYAN: We have consensus. Thank you.
- 10 At this time on our agenda, I would like to
- 11 welcome Aaron Santa Anna for a procedural overview.
- MR. SANTA ANNA: Good morning, everyone. It's
- 13 really an honor to be here with you again today.
- I have to admit that as I was preparing for the
- 15 presentation that we're going to go through today, I
- 16 looked back to see when we began this process to
- 17 develop this rule and saw that we had begun in July of
- 18 2013. And it caused me to start thinking about the
- 19 fact that over the course of the 3 years, we've really,
- 20 you know, moved from being, you know, really strangers
- 21 to becoming friends.

- 1 We know a lot now more about each other's lives.
- 2 I'm sure that in the course of our own lives, you know,
- 3 things, significant things have happened -- marriages,
- 4 new births, that sort of thing. There is a -- an
- 5 addition to the HUD family, I should say, and I did
- 6 want to make everybody aware of it.
- 7 Our own Jad Atallah --
- 8 (Applause.)
- 9 MR. SANTA ANNA: -- was married last year to Nikki
- 10 and has Cameron. And the proud dad is going to be able
- 11 to show everyone the pictures that he has on his
- 12 iPhone. So --
- 13 (Laughter.)
- MR. SANTA ANNA: So, please let Jad know. He'd be
- 15 happy to share with you all of his pictures.
- But we have really, you know, worked on this for
- 17 quite a long time, and we are very much near the end.
- 18 I did want to really emphasize the fact that, you know,
- 19 there is a lot of support within the administration,
- 20 within the building to try to get this to final rule
- 21 within the timeframe that we've been talking about.

- 1 We had, as you probably know, a very good
- 2 discussion with OMB during the proposed rule stage, and
- 3 they have renewed their commitment to work with us to
- 4 try to get this done and finalized. That is published
- 5 in the Federal Register within the timeframes that
- 6 we've been talking.
- 7 The key is wanting to be able to make sure that we
- 8 have time so that the rule goes into effect before the
- 9 end of the calendar year. And I think that's a
- 10 realistic timeframe. Of course, you know, to be able
- 11 to get to that point, we need to, today, go through the
- 12 public comments that came in.
- Just as everybody knows or should know or I will
- 14 provide a little bit of a reminder that in terms of
- 15 rulemaking, an important part is to be able to make our
- 16 proposals available to the public for their input. And
- 17 the agency has a legal responsibility to go through
- 18 those comments and give them consideration as to
- 19 whether or not they provide ideas that might be
- 20 worthwhile adding to the rule or changing the rule or
- 21 just leaving it as it is. And -- and that is our task

- 1 today and tomorrow.
- I have provided you a copy of all -- a summary of
- 3 the comments that came in. What I would like to be
- 4 able to do after we, I think, come back from break is
- 5 to start looking at these comments issue by issue and
- 6 go through them so that we can try to get through the
- 7 entire comments.
- I don't think there's, you know, a lot of comments
- 9 that require a lot of discussion, but I'm going to
- 10 obviously defer to the committee. One of the things
- 11 that we do want to do is, you know, allow ourselves
- 12 time to be able to get through the whole thing. So
- 13 we're going to try to set the clock as we begin to
- 14 present the issue so that we can try to move through
- 15 them in a timely manner.
- 16 But I think that's all that I wanted to say at
- 17 this point, and I think that next on the agenda is a
- 18 break. I don't know if the committee co-chairs want to
- 19 do that, or should I just launch into this?
- MS. BRYAN: Thank you, Aaron.
- 21 I wondered if you needed a few minutes to get

- 1 ready for the next section to the review of public
- 2 comments and approval of final language? As we are
- 3 early on our agenda, and break is at 10:00 a.m., if we
- 4 could just launch right into that portion and start our
- 5 work?
- 6 MR. SANTA ANNA: Sure.
- 7 MS. BRYAN: Okay.
- 8 MR. SANTA ANNA: I think that we had posted on the
- 9 Web site and talked in our last communication about a
- 10 summary of comments that we prepared. I am going to
- 11 propose that we not follow that, that order so that we
- 12 can try to get through some of the easier issues first
- 13 and then leave ourselves time to be able to deal with
- 14 some of the issues that we think might be a little bit
- 15 more substantive toward the end.
- 16 So the first comment is there is a need for
- 17 federally conducted national tribal survey. This was
- 18 on page 6 of the comments that we provided you. And
- 19 what I sent out to you, I kind of combined both
- 20 comments. But there were a couple of commenters that
- 21 talked about this.

- 1 And just as a bit of information, these first few
- 2 comments are not the type of comments that necessarily
- 3 will change any of the regulatory text in the rule.
- 4 But nevertheless, we need to be able to develop a
- 5 response to these comments.
- 6 MS. BRYAN: I'm not finding page 6. Are you --
- 7 can you tell us where you're at in this -- this book?
- 8 MR. SANTA ANNA: I'm sorry.
- 9 MS. BRYAN: Page 22 in your orange book in the
- 10 summary of public comments?
- MR. SANTA ANNA: Yes, thank you.
- MS. BRYAN: Okay. Thank you.
- MR. SANTA ANNA: And I apologize. I was -- okay.
- I wasn't sure whether or not the committee wanted
- 15 to discuss this. Again, as I mentioned before, this is
- 16 a comment that really will have absolutely no impact on
- 17 our regulatory text, but we need to be able to respond
- 18 to it. And as we publish the final rule, there will be
- 19 a section in the rule that lays out each of the
- 20 comments that you see in the summary that you're
- 21 looking at, and there will be a committee response.

- 1 To try to keep things moving, I was -- I tried to
- 2 anticipate what the committee might think with regard
- 3 to this issue and drafted a response to the comments.
- 4 And it would read, "The committee supports the
- 5 recommendation that tribes find common ground by
- 6 developing a tribally driven data source. In doing so,
- 7 however, the committee emphasizes that the Indian
- 8 Housing Block Grant Negotiated Rulemaking Data Study
- 9 Group examined the development of the national tribal
- 10 survey that would rely on tribally driven data sources
- 11 and identify significant concerns that resulted in the
- 12 group being unable to achieve consensus on a proposal.
- 13 "Concerns identified included the substantial time
- 14 and cost of developing a survey and the likelihood that
- 15 such a survey would be challenged based on survey
- 16 design, sampling strategy, and sample size.
- 17 Additionally, the Data Study Group stated that the
- 18 national survey might be seen as duplicative of other
- 19 Federal data collection activities.
- 20 "Finally, HUD does not have the resources to
- 21 either design or -- and administer a national tribal

- 1 survey or to audit data collection efforts to ensure
- 2 that data from tribal sources is being collected in a
- 3 fair and equitable manner and, thus, is unable to --
- 4 and thus unable in this" -- something is missing there.
- 5 "And is, thus, unusable." It should be "unusable," I
- 6 think, "in the Indian Housing Block Grant formula.
- 7 "However, HUD will continue to work with" -- and I
- 8 guess was looking to Todd for the name of the committee
- 9 that we're working with.
- 10 MR. RICHARDSON: It's the American Indian and
- 11 Alaska Native Data Improvement Workgroup.
- MR. SANTA ANNA: Okay. Did you get that? "To
- 13 improve collection in tribal communities."
- 14 Todd?
- 15 (Pause.)
- MR. SANTA ANNA: I think it's -- no, I read it.
- 17 And I think that language makes sense. "-- and, thus,
- 18 usable in the Indian Housing Block Grant formula."
- 19 I'm sorry. I think that sentence before makes
- 20 sense now, as I reread it. So that was kind of the
- 21 idea of what we were thinking about. I don't know if

- 1 people have any comments or if the committee would like
- 2 to be able to comment on this?
- 3 MS. BRYAN: Sharon?
- 4 MS. VOGEL: Good morning. I was curious why you
- 5 only mentioned the negatives and not the positive about
- 6 a national study?
- 7 MR. SANTA ANNA: Well, I was trying to put
- 8 together -- I guess the only answer is that as I was
- 9 trying to develop a sense of what the committee was, I
- 10 didn't really understand all the positives. And I
- 11 wanted to be able to provide something that could get
- 12 us started in terms of a response.
- I certainly, you know, think that we are open, of
- 14 course, to having language that identifies the
- 15 positives and would welcome any sort of suggestion.
- MS. BRYAN: Aneva?
- MS. YAZZIE: Thank you, Madam Chair.
- 18 Question. Is the Data Study Group the same as
- 19 that Data Improvement Workgroup, or is that a workgroup
- 20 to be created?
- 21 MR. SANTA ANNA: It was supposed to reference to

- 1 the Data Study Group.
- MS. YAZZIE: Okay. It's one and the same? Okay,
- 3 thank you.
- 4 MR. RICHARDSON: (Inaudible.)
- 5 MS. BRYAN: Any other questions, concerns, or
- 6 proposals to this proposed language?
- 7 (No response.)
- 8 MS. BRYAN: As I understand this, and please
- 9 correct me if I'm not right because this is our first
- 10 time at this juncture of a negotiated rulemaking, we
- 11 are going to attempt to accept these responses by
- 12 consensus. Is that what you need from us today?
- MR. SANTA ANNA: Yes, ma'am.
- MS. BRYAN: Okay. Yes, Carol?
- MS. GORE: Thank you. I have one guestion and
- 16 then a request.
- I serve on the National Advisory Committee for
- 18 Census, and I have no knowledge of an American
- 19 Indian/Alaska Native Data Improvement Workgroup. I
- 20 wonder if that's a Census staff workgroup or if it's
- 21 really an engagement of tribes? That's my question

- 1 because I'm not familiar with this group.
- 2 And then I'm just -- it's been 3 years, but I'm a
- 3 bit uncomfortable with the first sentence because I
- 4 don't know that the committee ever took action that
- 5 would support the first sentence. What I could support
- 6 is striking the first sentence up to, to begin with,
- 7 "The committee emphasizes that the IHBG Negotiated
- 8 Rulemaking Data Study Group," and start with that.
- 9 Thank you.
- MR. RICHARDSON: So our response to the first
- 11 question about this workgroup here. So, obviously, the
- 12 tribes are meeting with the Census Bureau to improve
- 13 the survey as well. This is a separate group that's
- 14 among sort of the staff at the agencies that use the
- 15 data to communicate to the Census Bureau "Here are the
- 16 challenges." So taking the information to "Here are
- 17 the challenges we're having with these data. Here are
- 18 things we'd like to see as improvement."
- 19 So our hope is that information also makes its way
- 20 back to your conversations that you're having with the
- 21 Census Bureau. So this is within the Federal

- 1 bureaucracy the way to communicate how all of us are
- 2 using the data because each of us uses the data in a
- 3 different way.
- 4 MS. GORE: Thank you, Todd.
- 5 I'm in my second term, and I've never heard of
- 6 this workgroup.
- 7 MR. RICHARDSON: Fair enough. I'll --
- 8 MS. GORE: So I would just suggest that we maybe
- 9 also add the National Advisory Committee because there
- 10 is a lot of work going on at that committee and seeking
- 11 this information, consultation is ongoing. And in that
- 12 whole process, this workgroup has not come up to that
- 13 committee. So I just want to make sure that this
- 14 accomplishes what HUD is anticipating and that would
- 15 bubble up to the right tribal place.
- MR. RICHARDSON: I think that's great, and can we
- 17 add "National Advisory Committee" here?
- 18 MS. GORE: That would be awesome. And then I --
- MR. RICHARDSON: And the other -- other item would
- 20 be "and other consultations with tribes."
- MS. GORE: Yes.

- 1 MR. RICHARDSON: Because there's a lot of
- 2 consultations with tribes going on for the 2020 census.
- 3 MS. GORE: Yes, I think that gets --
- 4 MR. RICHARDSON: So there's a lot of different
- 5 efforts going on simultaneously.
- 6 MS. GORE: Absolutely. Thank you, Todd.
- 7 MS. BRYAN: Thank you. And we also want to
- 8 capture the first amendment, which is striking out the
- 9 first sentence and the beginning of the second sentence
- 10 up to the word "the" and having the word "The
- 11 committee" start the paragraph. And that's what we'll
- 12 be working with now that that amendment has been made.
- Jason?
- 14 MR. ADAMS: Good morning. Jason Adams, Salish
- 15 Kootenai Housing Authority.
- Just wanted to make a comment in regards to trying
- 17 to find some language that could be inserted in here in
- 18 regards to some of the positives. In regards to the
- 19 work of the study group that met for a year, one of the
- 20 tasks that we went through in that work was to review
- 21 this very issue, and a lot of time and effort was put

- 1 into it by a lot of folks. And a lot of those folks
- 2 are a lot smarter than I am.
- 3 But the one thing that came out of that was there
- 4 is documentation in the information that we have that
- 5 goes into depth as far as some of the issues that were
- 6 raised and as far as how that could be administered and
- 7 could be fashioned, and there are a lot of positives.
- 8 And so I'd like to see maybe some of this language --
- 9 I'm not ready to vote on this language.
- 10 If we could come back and go back through some of
- 11 this documentation that we have on the tribal survey
- 12 administered by Federal agencies and the other document
- 13 and just put some of this language in here that talks a
- 14 little more, or maybe reference this to a greater
- 15 degree. Because there's a full discussion here that I
- 16 think that the record should show that we've done and
- 17 took the time to do on this issue.
- 18 And you know, of course, some of these negatives
- 19 that were brought up that are stated here are in this,
- 20 but there is a lot of possibilities here, too.
- 21 Thank you.

- 1 MR. SANTA ANNA: We would certainly be open to the
- 2 suggestion made by Jason regarding giving a little bit
- 3 of time to -- to develop that language. I think the
- 4 response that we really want to be able to have is one
- 5 that represents the committee first of all, and which
- 6 is, you know, a balanced and full discussion of the
- 7 comment. And so I don't have any problems, with the
- 8 approval of the committee, we can put this, you know,
- 9 on hold and move to the next issue.
- MS. BRYAN: Does the committee agree that we can
- 11 table this issue and move on to the next issue to give
- 12 HUD more time to address the comments made by the
- 13 committee?
- 14 MALE SPEAKER: Yes.
- MS. BRYAN: Thank you. Sharon, did you want to
- 16 make a comment before we close it, or will you wait?
- MS. VOGEL: Oh, no. I do want to make a comment.
- 18 I'm fine with giving us more time.
- 19 Sharon Vogel, Cheyenne River.
- 20 If you have prepared answers already, are we going
- 21 to get copies of that? I mean, I see where you've got

- 1 a presentation.
- 2 MR. SANTA ANNA: I -- you know, HUD, as we
- 3 discussed trying to prepare for this, one of the things
- 4 that we were very sensitive to was not wanting to take
- 5 away the committee's prerogative to be able to discuss
- 6 issues and to develop responses. You know, this work
- 7 that we've done is simply to try to get a sense of, you
- 8 know, based on an imperfect sense of what the committee
- 9 may want, my guess of what the committee may want, and
- 10 as a way to try to get the discussion moving so that we
- 11 can move through these comments in an efficient and
- 12 quick way.
- I have no problems sharing all of the proposed
- 14 comments with you, if that would make it easier. There
- 15 is one comment -- one, you know, comment that we have
- 16 not yet drafted. It hasn't been put pen/pencil on. And
- 17 we can certainly after the break provide that to you,
- 18 if that's the wish of the committee.
- 19 But again, it was a concern that we not take away
- 20 from your authority and responsibility to come up with
- 21 a sort of response, but more trying to set up a tool

- 1 that might help us get through the discussion.
- MS. BRYAN: Thank you. So we had consensus to
- 3 move on to table that item, save the time on it, and
- 4 move on to the next item. Aaron?
- 5 MR. SANTA ANNA: Okay. It's on page 22.
- 6 This is another one that is not going to affect
- 7 the regulatory text of the rule. This was a comment
- 8 that we were asked to put into the rule, and it's,
- 9 basically, we had asked people to comment on their use
- 10 of the Indian Housing Block Grant data and whether or
- 11 not we should be cognizant of that.
- 12 And so the commenter, this is the commenter
- 13 responded to it, to that request for comment. And they
- 14 said that -- that they understand that -- "The
- 15 commenter responded to HUD's request for public comment
- 16 regarding how the proposed change to the Indian Housing
- 17 Block Grant formula would potentially impact
- 18 nonprofits, State and local governments, and other
- 19 organizations that are not IHBG recipients.
- 20 "The commenter stated that the effect of the IHBG
- 21 formula on outside stakeholders should not -- should

- 1 have no bearing on the implementation of changes to the
- 2 IHBG formula. The commenter also stated that the
- 3 purpose of the IHBG formula is to allocate Federal
- 4 Indian housing resources to eligible recipients, to
- 5 address the housing needs of Alaska Native and American
- 6 Indian families, and that impact on other entities --
- 7 and that impact on other entities is not within the
- 8 scope of factors that HUD may consider in the course of
- 9 negotiating the Indian Housing Block Grant formula."
- 10 So that was the comment. We can go, move into our
- 11 proposed response, which is pretty straightforward. It
- 12 was just the recognition that, "The committee is aware
- 13 that some organizations, such as the U.S. Department of
- 14 Transportation, use the Indian Housing Block Grant
- 15 formula for various reasons. Nevertheless, the
- 16 committee agrees with the commenter that the effect of
- 17 the Indian Housing Block Grant formula on these outside
- 18 stakeholders should have no bearing on whether such
- 19 changes are implemented.
- 20 "As stated by the commenter, Section 302 of
- 21 NAHASDA delineates the factors that the committee must

- 1 consider in determining the formula. HUD is not
- 2 authorized to consider in the course of negotiating the
- 3 Indian Housing Block Grant formula how elements of the
- 4 formula might impact entities that are not Indian
- 5 Housing Block Grant recipients."
- 6 So it was a pretty straightforward, you know,
- 7 thank you for the comment, and we agree.
- 8 MS. BRYAN: Any discussion or questions on the
- 9 proposed response?
- MS. GORE: I move for consensus.
- MS. BRYAN: We have a move for consensus. Is
- 12 there consensus?
- 13 (Voting.)
- MS. BRYAN: Seeing no opposition, we have
- 15 consensus.
- MR. SANTA ANNA: Thank you.
- 17 The next comment was one that does have an impact
- 18 on the regulatory text. What I tried to do as I
- 19 developed this sequence was to go sequentially through
- 20 the rule, and the first up was the comment on the
- 21 carryover funds. And as you can see there, the comment

- 1 was that -- "One commenter expressed opposition to the
- 2 minimum total grant allocation of carryover funds,
- 3 stating that it is an arbitrary allocation, rather than
- 4 a needs-based allocation as required by NAHASDA.
- 5 "The commenter also stated that adjusting the
- 6 formula simply because carryover funds are added is a
- 7 departure from the needs-based model and will mean
- 8 funding is withheld from tribes with more demonstrated
- 9 need. The commenter suggested that if carryover funds
- 10 cannot be added to the total allocation, then funds
- 11 should be used for drug clean-up grants."
- HUD did develop a proposed response for this, if
- 13 you want to roll up to that? "The committee considered
- 14 this comment and disagrees that Section 1000.329 is
- 15 arbitrary and not based on need. In considering the
- 16 provision, the committee sought to augment the minimum
- 17 allocation already provided under the need component in
- 18 Section 1000.328 in the event there are funds
- 19 voluntarily returned or not accepted by other tribes in
- 20 the prior year (carryover).
- 21 "Just as Section 1000.328 recognized that

- 1 allocations in minimum amounts are needed if there
- 2 exists eligible housing below 80 percent of the median
- 3 income in a tribe's formula area, proposed Section
- 4 1000.329 simply recalibrates the minimum if there are
- 5 carryover funds.
- The committee also notes that HUD does not have
- 7 the statutory authority to award funds specifically to
- 8 fund drug control/elimination grants. However,
- 9 grantees may choose to spend their Indian Housing Block
- 10 Grant to fund remediate units, as doing so is an
- 11 eligible activity in the IHBG program."
- 12 So after our discussion on the carryover, I
- 13 thought the committee would be supportive of leaving it
- 14 as, you know, making the statement that we do have
- 15 authority to make that allocation.
- MS. BRYAN: Any discussion on HUD's response?
- 17 (No response.)
- 18 MS. BRYAN: I would like to call for a consensus.
- 19 (Voting.)
- 20 MS. BRYAN: Oh, we have an opposer. Would you
- 21 please suggest alternative language?

- 1 MS. VOGEL: Sharon Vogel, Cheyenne River.
- I'm not opposed to it. I just feel we're rushing
- 3 through this, and I'm trying to reference back and
- 4 forth. I just don't want to be rushed into something.
- 5 And I apologize if I'm a slower thinker than the rest
- 6 of you, but I just can't seem to track what you're
- 7 proposing and then trying to make sure that it's all
- 8 covered.
- 9 MS. FIALA: We're on page 19 right now under
- 10 Section B, for those of you that have the handouts or
- 11 the booklets. It's on page 19, Minimum Total Grant
- 12 Allocation of Carryover Funds.
- MR. SANTA ANNA: And please, you know, I
- 14 appreciate the concern about time. I know that we
- 15 have, you know, 2 days to get this done. But I don't,
- 16 at the same time, want to rush through this so that
- 17 people don't have the opportunity to see what the
- 18 language is.
- I think it's fair to say that, you know, I try to,
- 20 again, put the easier issues up front, feeling that we
- 21 could probably get through them in a more quick -- more

- 1 quickly and allow a little bit more time for discussion
- 2 on other issues that might -- that are, I think,
- 3 bigger. But if it -- if it -- go ahead. I'm sorry.
- 4 MS. VOGEL: The only other question I have is when
- 5 you say "comment," was there like commenters? Was
- 6 there more than one that addressed this issue, and you
- 7 just rolled it up into just saying that the comment
- 8 was?
- 9 MR. SANTA ANNA: Correct. There were just one
- 10 comment on this issue that we received.
- MS. VOGEL: So do we identify where there is more
- 12 commenters on an issue?
- 13 MR. SANTA ANNA: We try to, when there's more than
- 14 one commenter on an issue, refer to that term in
- 15 plural. On this issue, there was only one comment.
- MS. FIALA: So I think maybe it would be helpful
- 17 if we just did a quick run-through of what's up on the
- 18 screens and then what you have in front of you as well.
- 19 So on this screen here, this is what was passed out to
- 20 the group and then also what is included in your
- 21 packets. I think it's called Summary of Comments.

- 1 And you can see that the numbers, for example,
- 2 this has a 0009, if you go to the back page of the
- 3 summary, you will see what is called Appendix A, and it
- 4 gives a list of the commenters and then assigns them a
- 5 number. So you can see that this comment was submitted
- 6 by commenter number 9, who was Mr. Marcus Loop II.
- 7 And then in Appendix A, for the committee members,
- 8 you will see the comments, the actual -- the actual
- 9 comment that was submitted through the Web sites to
- 10 match up the comment with the commenter with the
- 11 summary comments. So that will always be on the right-
- 12 hand side of the screen, the summary, and then what's
- 13 going to be on this side would be the proposed
- 14 response.
- 15 So this screen will always match up with what's
- 16 passed out, which identifies the comments. You can
- 17 reference the number and track it back to the commenter
- 18 in that actual Summary of Comments. So I hope that
- 19 helps.
- 20 (Pause.)
- 21 MS. BRYAN: Sharon, did you want more explanation

- 1 from HUD on the way they currently distribute per the
- 2 regulation the carryover funds, or did you have a
- 3 concern about this specific comment or just the speed?
- 4 MS. VOGEL: I was just more concerned that I was
- 5 understanding what the proposed response was, and I was
- 6 just wanting to make sure I was clear in my mind with
- 7 that.
- 8 (Pause.)
- 9 MS. FIALA: And we can make copies of the
- 10 comments. It will take a little bit. So I don't know
- 11 if you would like to wait for those, or co-chairs, if
- 12 you'd -- no, no, different ones. If you'd like to have
- 13 a break while we copy those, it will take about 10
- 14 minutes to get those copied.
- MS. BRYAN: Jason?
- MR. ADAMS: Just for clarification, not the
- 17 comments, are you talking the responses that I think
- 18 that's what Sharon --
- MR. SANTA ANNA: Yes, we're talking about the
- 20 responses. And I want to emphasize, you know, the
- 21 proposed nature of the response because, again, you

- 1 know, I want to be -- I want to be sensitive to your
- 2 ability to make the final decisions and --
- 3 MS. BRYAN: Okay. Does the committee want to take
- 4 a break early for copies for the responses so they're
- 5 in front of us? And then we will reconvene at 9:55
- 6 a.m.
- 7 Yes, Lourdes?
- 8 MS. CASTRO RAMÍREZ: Yes, Madam Chair, I just
- 9 wanted to go back to this item, given the comment that
- 10 was made by Ms. Vogel on sort of clarification. Are
- 11 you comfortable with the proposed language so we can
- 12 maybe vote on this item and then go into a recess?
- MS. VOGEL: I just got distracted. No, I would
- 14 like to just have --
- MS. CASTRO RAMÍREZ: Okay.
- MS. BRYAN: Okay. We're going to take a break.
- 17 We will be back, reconvene at 9:55 a.m., and that will
- 18 give us a chance to get the responses in front of us so
- 19 we're all looking at the paper copies.
- Thank you.
- 21 (Recessed at 9:44 a.m.)

- 1 (Reconvened at 10:20 a.m.)
- MS. FIALA: In an effort to allow time to sort of
- 3 digest what you were just given, we would like to have
- 4 Aaron present each comment, and then we can take a look
- 5 at it as a group and address any questions. And then
- 6 he will go through the proposed response, and then we
- 7 can go through the same process -- make any revisions,
- 8 address any comments. And then, hopefully, we will
- 9 have a call for consensus, in which case we'll turn it
- 10 back over to the chairs and go from there.
- 11 So I believe we left off at the minimum grant
- 12 total allocation, which in your packets is page 19. So
- 13 I'll go ahead and turn it over to Aaron.
- MR. SANTA ANNA: Thank you, Sara.
- Again, this is simply a comment about the minimum
- 16 total grant allocations of carryover funds being
- 17 arbitrary and that -- not based on need and that we
- 18 would be better off distributing the money via drug
- 19 clean-up grants.
- MS. FIALA: Thank you, Aaron.
- 21 So were there any questions about the comment?

- 1 Did anyone need any clarification? Again, some of
- 2 these are a little bit shorter than others. So I don't
- 3 want to put in time when we don't need any, but I
- 4 definitely want to take any time now to address any
- 5 questions or concerns about the actual comment before
- 6 we get to the proposed response.
- 7 (No response.)
- 8 MS. FIALA: All right. Then I'm going to go ahead
- 9 and let Aaron discuss the proposed response, which,
- 10 again, is going to be put up on the screen behind me.
- MR. SANTA ANNA: In drafting the response, we
- 12 wanted to be able to say that, no, it's not arbitrary,
- 13 that we do have the legal authority to be able to set
- 14 aside via this carryover that it is part of the need
- 15 component.
- 16 As you can see there, we tied it to the minimum
- 17 grant funding under 328 and also emphasize the fact
- 18 that we don't have the legal authority to use this
- 19 money for in a notice of funding availability. But we
- 20 just note that it could be used to remediate units
- 21 since that's an eligible activity.

- 1 I'd be happy to take any questions.
- 2 (Pause.)
- 3 MS. FIALA: Did anyone have any questions, any
- 4 items that they'd like clarification on on this draft
- 5 response?
- 6 (No response.)
- 7 MS. FIALA: I'm going to go ahead and turn it over
- 8 to the co-chairs.
- 9 MS. BRYAN: Thank you.
- 10 So at this time, I would like to move for
- 11 consensus, having no discussion or comments on the
- 12 information -- on the comment and response presented.
- 13 Do we have consensus?
- 14 (Voting.)
- MS. BRYAN: We have consensus. Thank you.
- 16 Turn it back over to Sara and Aaron to present the
- 17 next issue. I also want to make an announcement that
- 18 we are making additional copies of these responses. So
- 19 they'll be here very shortly.
- 20 MS. FIALA: Thanks. And so I'm going to turn it
- 21 back over to Aaron, and the next comment is also on

- 1 page 19 of your packets.
- 2 MR. SANTA ANNA: Thank you.
- This commenter recommended that proposed 1000.329,
- 4 paragraph (c) be clarified to read, "To be eligible, a
- 5 tribe must certify in its Indian Housing Plan the
- 6 presence of any eligible households at or below 80
- 7 percent of median income."
- 8 To help the committee understand what they were
- 9 saying, if we could move to the next slide, I could
- 10 kind of help explain it.
- 11 The -- if you skip the response, this is what the
- 12 proposed rule says. That's the language of the text.
- 13 And what the commenter is suggesting is that we copy
- 14 the language out of 328(b)(2) and make them identical.
- 15 And this is, of course, the language that they're
- 16 wanting to have inserted.
- MS. FIALA: So I'll open up for questions.
- 18 (Pause.)
- MR. SANTA ANNA: And I apologize because, as they
- 20 were making copies, I suggested that we add the
- 21 proposed rule and the current language, in addition to

- 1 the proposed response, to give you a better sense of
- 2 what was being requested and what the differences
- 3 between the -- that was being proposed and what is
- 4 recommended can be better seen.
- 5 And of course, the difference is in talking about
- 6 the presence of any households, as opposed to the
- 7 presence of any eligible households, I'm not sure that
- 8 the issue is -- is that significant, but it is what was
- 9 being recommended.
- MS. FIALA: Heidi Frechette?
- 11 MS. FRECHETTE: Aaron, can you clarify, is this a
- 12 conforming change to the regulations? Would this be a
- 13 conforming change?
- MR. SANTA ANNA: It would, yeah. Yes, I would
- 15 consider it a conforming change.
- MS. FRECHETTE: Thank you.
- MS. FIALA: Seeing no other questions, I'm going
- 18 to turn things back over to the co-chairs.
- MS. BRYAN: Did we want to present the response
- 20 and then see if there's any comments or questions about
- 21 that?

- 1 MS. FIALA: The proposed response is actually that
- 2 first line, Christine, if you could highlight? "The
- 3 committee considered this comment and agrees that
- 4 1000.329(c) should be clarified to parallel 1000.328."
- 5 That would be the actual proposed response.
- 6 MS. BRYAN: Oh, that's it? Okay.
- 7 MS. FIALA: And then the remaining information is
- 8 just so you could see the changes between the two
- 9 sections.
- 10 MS. BRYAN: Thank you. So at this point, there
- 11 has been opportunity for discussions and comments.
- 12 Sharon?
- MS. VOGEL: Sharon Vogel, Cheyenne River.
- 14 Aaron, is there a reason why you didn't bring the
- 15 word "eligible" into the language?
- 16 (Pause.)
- MR. SANTA ANNA: I'm sorry. Your question?
- MS. VOGEL: My question was why you didn't bring
- 19 "eligible" into the language, as proposed? "Eligible
- 20 households."
- 21 MR. SANTA ANNA: That is what is currently in our

- 1 proposed rule. Does that make sense? The suggestion
- 2 is that the final rule read, and it's not altogether
- 3 clear here, "to be eligible, certify in its housing
- 4 plan the presence of any eligible households at or
- 5 below 80 percent of the median income."
- 6 MS. BRYAN: That is a very good clarification
- 7 question. Do we have a consensus?
- 8 (Voting.)
- 9 MS. BRYAN: So Annette Bryan, Puyallup Tribe of
- 10 Indians.
- I guess I'm concerned about not putting the word
- 12 "eligible" in the regulation. We had a lot of talk
- 13 around this table during the course of negotiated
- 14 rulemaking about what eligibility means for tribal
- 15 housing authorities and housing programs. And I'm
- 16 concerned that if we leave out the word "eligible," I'm
- 17 not sure what the new language does for us that's
- 18 different from the proposed rule.
- MR. SANTA ANNA: If I could recommend, could you
- 20 type in, in here, in the proposed rule the language
- 21 that they want us to put in? If you would add "to be

- 1 eligible" in redline? Yes. Comma. And then (c) would
- 2 be lowercase, of course.
- 3 And so what they are suggesting that we do is, is
- 4 make what we have currently for eligibility in the
- 5 certification criteria that we have in the carryover
- 6 section of 329 parallel to what we have in our current
- 7 regulation in 328. Because of the setup of the
- 8 section, it's a little different because, of course, in
- 9 328, we have -- we have paragraph (b), and then we list
- 10 the two subparagraphs.
- But, and we'd have to bring this text "to be
- 12 eligible." Just saying that as it currently is, the
- 13 section is not clear because it lists a number of
- 14 sections, and then it starts with "certify." So
- 15 they're just suggesting that we add "to be eligible" as
- 16 opposed to putting it here. That way, we could make
- 17 what's in 329 identical to what's in 328.
- 18 Does that provide any clarification?
- MS. BRYAN: Yes. So I would like to propose that
- 20 amendment that's on the screen and ask that we move for
- 21 a consensus on that language.

- 1 (Voting.)
- MS. BRYAN: Seeing no opposition, we have reached
- 3 consensus.
- 4 Thank you.
- 5 (Pause.)
- 6 MR. SANTA ANNA: I was recommending that as
- 7 opposed -- well, this is probably good, too. But a
- 8 Word file would have been -- but go ahead. I was
- 9 suggesting that now that you have the printout, as
- 10 opposed to going through the same comments on the
- 11 screen, that we have what's in the proposed rule so
- 12 that we can better -- better compare the language.
- 13 (Pause.)
- 14 MS. FIALA: The next comment we're going to talk
- 15 about is, "The term 'Indian lands' is ambiguous. It
- 16 needs to be clarified under account adjustment to the
- 17 U.S. decennial census." In your packet, that is on
- 18 page 20. So I'm going to turn it over to Aaron.
- MR. SANTA ANNA: Thank you. Thank you. And
- 20 apologies to the committee for getting that organized.
- I think it's a little bit easier now that you have

- 1 the comments in front of you in writing to have them in
- 2 one place. And that way, as we start looking at the
- 3 comment relative to the recommendation, we can see how
- 4 it might affect the current proposed rule.
- 5 We had probably two or three commenters that
- 6 indicated that the term "Indian lands" in 330(b)(1),
- 7 which is this -- I should use my pointer. Sorry about
- 8 that. "Indian lands in remote Alaska" was unclear and
- 9 needed to be clarified.
- 10 The commenters indicated that the term was not
- 11 meant to mean Indian Country but was meant to refer to
- 12 the lands within the formula area of the villages, the
- 13 Alaska Native village statistical areas. This
- 14 commenter suggested that we don't need to change the
- 15 language if it is understood regarding how the term
- 16 would be interpreted.
- 17 The second commenter stated that they also felt
- 18 that it should be clarified. That some of the
- 19 ambiguity was that there's a lack of definition of the
- 20 term "Indian lands" in NAHASDA or its regulations and
- 21 that other Federal agencies and their use -- their

- 1 statute doesn't apply either or define it either. And
- 2 the commenter said that there are no reservation or
- 3 trust lands in remote Alaska other than Metlakatla
- 4 Reservation. So this is -- this is the comment.
- 5 MS. FIALA: So I see we have one question. Sam?
- 6 MR. OKAKOK: Yes. Good morning. This issue came
- 7 up last time in D.C., and I think we had some issues
- 8 with language at that time. And I'd like to yield my
- 9 time to Mr. Ed Goodman to make some comments on this.
- MR. GOODMAN: So the comment, one of the comments
- 11 up there is from Native village of Barrow, the first
- 12 one. The second one I think is from Tlingit Haida, and
- 13 we've been in kind of discussion since the -- we've
- 14 submitted those comments, talked to folks at the HUD
- 15 office, the general counsel and other folks, and have
- 16 some proposed language to clarify and define the term
- 17 "Indian lands" for the purposes of this specific
- 18 provision, and it simply ties it to the definition of
- 19 formula areas in Alaska.
- 20 And so how it would define it -- and I'll give the
- 21 language to folks to type it in -- is simply to say,

- 1 "For the purposes of this provision, where there is
- 2 Indian lands in remote Alaska, 'Indian lands' will mean
- 3 the same thing as the formula areas in Alaska." And
- 4 cites to the paragraph (4) of the definition section.
- 5 And I think that will resolve the ambiguity. So
- 6 I'll hand the language over so we can type it up.
- MS. FIALA: Yes, please. While we're getting that
- 8 typed up, did anyone have any other questions about the
- 9 comment? And then we'll address the new proposed
- 10 language.
- 11 Annette?
- MS. BRYAN: I had a question about the statistical
- 13 areas or the -- are they service areas? Is all of
- 14 Alaska in the statistical area? Some of the tribes,
- 15 lower tribes in the lower 48 have service areas that
- 16 are bigger than their Indian land areas. So would we
- 17 then be counting the four county area, or what will
- 18 this do to the needs variable in the formula for the
- 19 rest of the lower 48? If someone could answer that?
- Gabe?
- 21 MR. LAYMAN: Gabe Layman. I'm serving as

- 1 alternate for Teri Nutter with Copper River Basin
- 2 Regional Housing Authority.
- I don't know if, Aaron, is HUD going to take a
- 4 crack at answering that? Because if not, I'd be happy
- 5 to take a stab at it.
- 6 MR. SANTA ANNA: Please go ahead.
- 7 (Laughter.)
- 8 MR. LAYMAN: So, Annette, to your question, in
- 9 Alaska, there are two geographies within the IHBG
- 10 regulations, right? You have Indian areas, and you
- 11 have formula areas. And for both Indian areas and
- 12 formula areas, the geography at present can be the
- 13 Alaska Native Claims Settlement Act regional
- 14 corporation geography.
- What this would do is simply ensure that for the
- 16 purpose of this new term "Indian lands" that would come
- 17 into the regs, it would be consistent with those
- 18 geographies in Alaska that are used today.
- MS. FIALA: Annette, did that answer your
- 20 question?
- MS. BRYAN: Yes. Carol?

- 1 MS. GORE: I was just going to add a
- 2 clarification. This is not intended to change the
- 3 outcome of the consensus item the committee already
- 4 discussed. It's specific to remote Alaska and those
- 5 formula areas for those remote Alaska villages.
- 6 So I just wanted to offer a clarifying comment.
- 7 Thank you.
- 8 MS. FIALA: So I think we have the language up on
- 9 the screen. So that reads, "For the purposes of this
- 10 paragraph, the term 'Indian lands' mean Alaska formula
- 11 areas described in paragraph (4) of the definition of
- 12 'formula area' set out in Subsection 1000.302."
- 13 So if you wouldn't mind taking that and moving it
- 14 in, in redline, so that you can see how it would be
- 15 inserted? At the very -- yep.
- 16 All right. So while she's putting that in so you
- 17 can see the entire section, I wanted to open up for
- 18 questions about the proposed language.
- 19 (Pause.)
- MS. FIALA: I'm going to go, turn it back to the
- 21 co-chairs.

- 1 MS. BRYAN: Thank you, Sara.
- 2 At this time, we've had discussion and looked at
- 3 the possible -- the recommended language. Do we have
- 4 consensus on this item? Yes, Jason?
- 5 MR. ADAMS: Just a question here. I'm looking at
- 6 302. Maybe I have an old copy, but Section 4, the
- 7 proposed language says paragraph (4) of the definition?
- 8 My paragraph (4) is formula annual income. Is it
- 9 supposed to be (5), formula area, where formula area
- 10 defines Indian lands?
- 11 MR. SANTA ANNA: If I can -- if I can respond? I
- 12 don't know if it's working.
- 13 If I could respond to that? The Federal Register
- 14 has some very detailed rules about how to write
- 15 regulations. One of the things that happens is that in
- 16 a section like 302, which is a -- sets out definitions
- 17 for the section, that you don't get the nice
- 18 subparagraphs all the way down.
- 19 So in Section -- Section 302, if we just drop it
- 20 in Section 302, that would cover the definition of
- 21 formula areas, which is the fourth -- the fifth

- 1 definition down in the section. If that makes it
- 2 clearer? I'm not sure whether, Ed, that's what you
- 3 were intending to do.
- 4 (Background conversation.)
- 5 MR. SANTA ANNA: And Sharon just suggested, you
- 6 know, that there are formula area, because the way it's
- 7 laid out, is broken down a little bit, and there is a
- 8 paragraph (4) for that definition. So perhaps what we
- 9 can do is say -- I have to get used to this. "Means
- 10 Alaska formula areas, as described in the definition of
- 11 formula areas, paragraph (4), as set out in Section" --
- 12 let's make that a section.
- 13 This should be the definition of formula area "in
- 14 paragraph (4) of the definition of formula area as set
- 15 out in Section 3 -- 1000.302."
- MS. FIALA: Heidi?
- MS. FRECHETTE: It would be helpful for me if we
- 18 could put up the proposed response that's in the
- 19 document, too, and get an understanding of it
- 20 accomplishes the same thing or what the differences
- 21 would be between this language and what the other

- 1 proposal is.
- MS. FIALA: So, Christine, if you could take the
- 3 proposed and then just maybe stick it below?
- 4 MR. SANTA ANNA: Delete the hard return there.
- 5 There should be a hard return.
- 6 Okay. Yeah, here we have been talking about this
- 7 issue as well, and I know that some of our program
- 8 council team had been working with individuals in
- 9 Alaska to try to come up with some language. And this
- 10 is -- this is a recommended change.
- If I could ask either Jad or Alyce to describe
- 12 what it is and to also be able to indicate where we
- 13 would be putting this language in the section?
- MS. FIALA: I would like to say that we still do
- 15 have a proposal that is on the table, and that is the
- 16 yellow highlight. So --
- MR. ATALLAH: Good morning. Jad Atallah with OGC.
- 18 Jad the Dad, aka "Jad the Dad."
- 19 (Laughter.)
- 20 MR. ATALLAH: So I guess it sounds like the
- 21 ambiguity that has been created here has been the use

- 1 of the term "Indian lands," which has its own
- 2 implications and complications. So our proposal is
- 3 just to sort of step away from using the term "Indian
- 4 lands" because it's really not necessary.
- 5 What happened here is when the Census did their
- 6 coverage study, they have specifically defined
- 7 geographies in Alaska that they identified as remote
- 8 Alaska that were not covered by the study. And
- 9 therefore, the Census couldn't determine whether there
- 10 was an undercount. And what the committee decided to
- 11 do was to apply the 4.88 upward adjustment to those
- 12 geographies.
- 13 We know what those geographies are because the
- 14 Census, in their study, identified them. They have
- 15 actually on their Web site a map. It shows you
- 16 specifically what areas were not included, and those
- 17 are the areas that we would be applying the upward
- 18 adjustment to.
- 19 So our proposal, just to sort of simplify this
- 20 issue that's gotten very complicated, is just to not
- 21 use the term "Indian lands" and just say for purposes

- 1 of this paragraph, the term -- I'm sorry, our proposal
- 2 is up there? Okay.
- 3 So if you look on the right screen, the second
- 4 paragraph, and we would change the term "Indian lands
- 5 in remote Alaska" to "Alaska formula areas in remote
- 6 areas, as defined by the U.S. Census Bureau, shall be
- 7 treated like trust and reservation lands," which gives
- 8 them the upward adjustment.
- 9 So this was just sort of our effort to -- our
- 10 attempt to simplify this issue without using the term
- 11 "Indian lands" that complicates and brings all those
- 12 legal implications into this discussion and just say
- 13 "Alaska formula areas in remote areas." Again, those
- 14 geographies were identified by the Census. So we know
- 15 what they are, and those are the ones that will be
- 16 getting the upward adjustment.
- In the future, if the Census includes these areas
- 18 in a future study, then they would not, under the terms
- 19 of the regulation that the committee agreed to in
- 20 January, would not get the upward adjustment if they're
- 21 included and Census says there was no undercount.

- 1 MS. FIALA: So I think where we had left off was
- 2 the original proposal presented by Sam had got voted
- 3 down. So Jason dissented? No. He just had a
- 4 question. Okay.
- 5 So is HUD now proposing this new revised language
- 6 as a brand-new proposal?
- 7 (Pause.)
- 8 MS. FIALA: Yes? Okay. So the new proposal that
- 9 we have on the table then would be -- can you
- 10 highlight, Christine? This language that would be up
- 11 for discussion.
- 12 (Pause.)
- MS. FIALA: Sami Jo, I'm sorry. Did you have your
- 14 --
- MS. DIFUNTORUM: Yeah. So a member of the
- 16 audience has asked if we would not use highlighting on
- 17 the screen. It's hard to read. Instead, if you could
- 18 use underlining and strike through as you're editing?
- 19 Thank you.
- 20 MS. FIALA: Okay. So the new proposal is the
- 21 underlined section. Heidi?

- 1 MS. FRECHETTE: And I think there is a typo in the
- 2 HUD proposal. It should read "Alaska formula areas in
- 3 remote Alaska," not "remote areas."
- 4 MS. FIALA: Jason?
- 5 MR. ADAMS: Jason Adams, Salish Kootenai.
- 6 I'm looking at the language that we proposed new
- 7 in 330 that we're talking about here, and I'm not quite
- 8 sure how the proposed language that HUD is proposing
- 9 fits in. Because you kind of end your thought without
- 10 finishing the full paragraph and how that would read
- 11 because it mentions "remote Alaska" in the next
- 12 sentence.
- Does that get removed, or I think the whole
- 14 section should be finished with your proposed language
- 15 and not just the three dots.
- MS. FIALA: So I think if we could move then --
- 17 the suggestion would be to move the proposed language
- 18 actually into the rule to see how it would flow
- 19 altogether.
- 20 So, Jee Sol, you can take out the underlined piece
- 21 because that was voted down.

- 1 (Pause.)
- MS. FIALA: Okay. So the underline is the newly
- 3 inserted language. Questions, comments? Gabe?
- 4 MR. LAYMAN: So this language looks good in
- 5 principle. I think the one aspect of this that is a
- 6 little bit ambiguous is this reads, "Alaska formula
- 7 areas in remote Alaska, as defined by the U.S. Census
- 8 Bureau." And it should just be clear for the record
- 9 that the Census Bureau defines the term "remote
- 10 Alaska," but not the term "Alaska formula areas in
- 11 remote Alaska." Obviously, that's covered under the
- 12 IHBG regulations.
- MS. FIALA: So would you like to amend the
- 14 language, Gabe?
- MR. LAYMAN: I don't think it needs to be amended
- 16 so long as it's clear on the record that only the term
- 17 "remote Alaska" is defined by the Census Bureau.
- MS. FIALA: Earl?
- 19 MR. EVANS: I agree with Gabe's sentiment, but --
- 20 and I really didn't think about it until he made that
- 21 clarifying point. So now I am wondering should there

- 1 be something that clarifies that the remote Alaska is
- 2 the term defined by the Census Bureau?
- 3 MS. FIALA: Aneva?
- 4 MS. YAZZIE: Aneva Yazzie, Navajo Housing.
- 5 Perhaps a suggestion just to clarify. Maybe you
- 6 state, "For remote Alaska, as defined by the U.S.
- 7 Census Bureau, Alaska formula area shall be treated as
- 8 the reservation and trust lands."
- 9 MS. FIALA: They'll break that up somewhat.
- MS. YAZZIE: Can I -- want me to reread that?
- 11 MS. FIALA: Could you repeat that again?
- MS. YAZZIE: The issue was separating "Alaska
- 13 formula areas," the ambiguity between that and "remote
- 14 Alaska." I'm suggesting maybe start the sentence "For
- 15 remote Alaska, as defined by the U.S. Census Bureau,
- 16 Alaska formula areas shall be treated as reservation,"
- 17 and so forth. Would that help in clarifying?
- MS. FIALA: So that would be a friendly amendment
- 19 to HUD's language? HUD, is that acceptable? Gabe?
- 20 MR. LAYMAN: Yeah, I think that looks pretty good,
- 21 and AJ, if you're looking for any legal work, you can

- 1 come see me at some point.
- 2 (Laughter.)
- 3 MS. FIALA: All right. So are there any other
- 4 questions or comments about the revised language?
- 5 (No response.)
- 6 MS. FIALA: I'll turn it back over to the co-
- 7 chairs.
- 8 MS. BRYAN: Thank you. Very smart group.
- 9 I'm going to say can we move for consensus? Do we
- 10 have consensus on this?
- (Voting.)
- MS. BRYAN: Good job, everyone. We have
- 13 consensus. Thank you.
- Where would you like to go next, Aaron?
- MS. FIALA: I believe the next comment, which is
- 16 page 19 in the booklet, is "Require HUD to issue a
- 17 report on the data source and update the data source,
- 18 if necessary."
- 19 So I'll turn it back over to Aaron to introduce
- 20 the comment, and we'll have it pulled up in just a
- 21 second.

- 1 MR. SANTA ANNA: One commenter recommended that we
- 2 add this language to Section 330(d) that would
- 3 basically require that HUD prepare a report on the data
- 4 sources, including whether or not the data sources
- 5 provide reliable information on the funding variables.
- 6 This is one that -- so this was a comment. But
- 7 they indicated that if -- if we keep the voluntary
- 8 provisions and proceed, and I guess that should be the
- 9 American Community Survey is adjusted. Then they would
- 10 recommend this language.
- 11 And we really want to be able to address this part
- 12 here because some of the other part -- some of the
- 13 other part of this comment we'll be talking about a
- 14 little bit later, I think.
- MS. FIALA: Thank you.
- 16 So the comment is up on the screen. Are there any
- 17 questions about the actual comment before we move on to
- 18 the proposed response?
- 19 (No response.)
- 20 MS. FIALA: All right. Aaron, do you want to go
- 21 over the response?

- 1 MR. SANTA ANNA: Sure. Our response was to
- 2 indicate that, "The committee considered the comment
- 3 and agreed not to add the language. In reaching this
- 4 decision, the committee noticed that the language
- 5 recommended was somewhat -- is ambiguous because it
- 6 does, as an aside, it does talk about, you know,
- 7 reliable information.
- 8 "Additionally, the Indian Housing Negotiated
- 9 Rulemaking Data Study Group extensively evaluated all
- 10 data sources used in the formula during negotiated
- 11 rulemaking. The resulting report outlining the
- 12 committee's Data Study Group process and final
- 13 recommendations to the committee was published with the
- 14 proposed rule."
- So we're basically saying that the committee has
- 16 decided not to add that proposed language.
- MS. FIALA: So we're going to open up for comments
- 18 and questions on the proposed response.
- 19 (Pause.)
- 20 MS. FIALA: Seeing no questions or commenters, I'm
- 21 going to turn things back over to the co-chairs.

- 1 MS. BRYAN: All right. We have a proposed
- 2 response in front of us. No questions or discussions.
- 3 Do we have consensus on the recommended response,
- 4 proposed response?
- 5 (Voting.)
- 6 MS. BRYAN: Seeing no dissension, we have a
- 7 consensus.
- 8 Thank you. Move to the next item.
- 9 MS. FIALA: The next comment is on page 20 of your
- 10 packet. The comment is about counting and averaging of
- 11 the U.S. decennial census date. Aaron?
- MR. SANTA ANNA: We received one comment that
- 13 recommended that the AIAN determination be adjusted for
- 14 both over and undercounts for accuracy. The commenter
- 15 also asked who determines what is significant since
- 16 it's not defined in the regulations, and then a third
- 17 commenter suggested that we, HUD, determine what the
- 18 actual undercounts on a reservation-by-reservation
- 19 basis.
- 20 MS. FIALA: Questions or -- Sharon?
- 21 MS. VOGEL: Aaron, just for the record, could you

- 1 make sure that when you refer to commenter number 11,
- 2 that that represents a group of tribes and that
- 3 commenter number 16 also represents 8 tribes from my
- 4 region. So it's not one commenter, but we agreed on
- 5 these comments.
- 6 MR. SANTA ANNA: Absolutely.
- 7 MS. FIALA: Gabe?
- 8 MR. LAYMAN: I'll hold off for a moment until HUD
- 9 provides its response.
- MR. SANTA ANNA: Could you scroll it up just a
- 11 little bit to B? Right there. This is where the
- 12 language they're recommending be added.
- 13 So if you would scroll up to our -- not to here,
- 14 but over on that side, our proposed response. Our
- 15 proposed response is that, "The committee considered
- 16 the comment and agrees that the regulation should make
- 17 adjustments for any statistically significant over or
- 18 undercount, as determined by the U.S. Census.
- "In the case of an overcount, however, the
- 20 adjustment would not be presumed to apply to formula
- 21 areas not explicitly incorporated in the Census Bureau

- 1 determination. That is areas in remote Alaska.
- 2 "Statistical significance is a level of confidence
- 3 that a relationship between two or more variables is
- 4 caused by something other than random chance. The U.S.
- 5 Census Bureau determines whether overcounts or
- 6 undercounts are statistically significant.
- 7 "Finally, HUD does not have the administrative
- 8 capability to determine actual undercounts on a
- 9 reservation-by-reservation basis."
- 10 And along with that, we would be proposing to add,
- 11 where is that? Right here. "A statistically
- 12 significant under or overcount."
- MS. FIALA: Gabe?
- MR. LAYMAN: I'll defer to Jason.
- MS. FIALA: Jason?
- MR. DOLLARHIDE: If my memory serves me correctly,
- 17 I know we discussed a lot pertaining to the undercount,
- 18 but I don't recall this committee discussing much on
- 19 the overcount. If somebody could correct me if I'm
- wrong?
- 21 MR. SANTA ANNA: If I might respond? I'm sorry.

- 1 Go ahead.
- We had a footnote in the proposed rule that
- 3 indicated that the U.S. Census Bureau also found a not
- 4 statistically significant overcount of 3.8 percent in
- 5 tribal areas off reservations. HUD is not proposing
- 6 that these tribal areas be adjusted down.
- 7 So there was some discussion, as I recall, about -
- 8 about overcount. But the two things to really
- 9 emphasize, the overcount that we're dealing with here
- 10 is not significant, and so for the forbearable future -
- 11 foreseeable future, it's not really going to have any
- 12 impact, as I understand it. And we're also only
- 13 talking about overcounts that would be statistically
- 14 significant.
- MS. FIALA: I think we have Jason Adams and then
- 16 Gabe.
- 17 MR. ADAMS: Jason Adams, Salish Kootenai.
- 18 Just two comments on the proposed language. I
- 19 guess, first of all, it says the committee considered
- 20 this comment, and it should be "these comments" because
- 21 there was several tribes that signed on to these

- 1 comments. So it's "these comments." Just to, again,
- 2 make it sound like -- I mean, there was more than one
- 3 comment made in regards to this, signed on by several
- 4 tribes.
- 5 And then the second comment is the last sentence
- 6 says, "Finally, HUD does not have the administrative
- 7 capacity." Well, it's my understanding that HUD does
- 8 not have to come up with these undercounts or
- 9 overcounts. This is something that comes from the U.S.
- 10 Census Bureau.
- 11 So my question is, does the U.S. Census Bureau
- 12 have the capacity to determine undercounts based on a
- 13 reservation-by-reservation basis? If they do, then
- 14 can't we get the information from them? I mean, this
- 15 isn't HUD's job. You're getting this from the Census
- 16 Bureau anyway.
- MR. SANTA ANNA: And just as a point of
- 18 clarification, what they were asking for were actual
- 19 undercounts. I'll let Todd talk to anything else about
- 20 that.
- 21 MR. RICHARDSON: The CCM study that the estimates

- 1 come from is a sample-based study that didn't have a
- 2 large enough sample to be able to do estimates specific
- 3 to any individual tribe. So we can't get the
- 4 undercounts or overcounts for any specific tribe, just
- 5 the Native Americans in reservation and trust land,
- 6 Native Americans in other tribal areas, and the rest of
- 7 the country. Excluding -- Alaska is not part of the
- 8 study.
- 9 MS. FIALA: Gabe?
- 10 MR. LAYMAN: Gabe Layman, alternate for Teri
- 11 Nutter with Copper River Basin Regional Housing
- 12 Authority.
- So I just want to quickly voice a bit of a process
- 14 concern, which is that if you go back to the last
- 15 session, I think Jason is correct that the committee
- 16 did not take up the issue of whether to adjust for
- 17 overcounts, whether or not they were statistically
- 18 significant. My recollection is, like Jason said, this
- 19 body decided to deal with those undercounts.
- 20 My concern is that the language being presented by
- 21 HUD would have the impact of potentially adjusting

- 1 based upon reported overcounts, and that may or may not
- 2 be the right thing to do, but it's not what the
- 3 committee considered at its last session, if I recall
- 4 correctly. That the committee, at its last session,
- 5 specifically focused on what to do with respect to
- 6 undercounts.
- 7 MS. FIALA: Do you have a change that you would
- 8 like to present to the language proposed, Gabe?
- 9 MR. LAYMAN: If you give me a quick moment, I
- 10 will.
- MS. FIALA: Carol?
- MS. GORE: Thank you.
- I recall the committee had a pretty robust
- 14 discussion about what is significant. And I took that
- 15 as a request to take back to the Census in my role
- 16 there, and I asked the Director and a number of staff
- 17 is there a definition for "significant"? Where is it
- 18 not significant?
- 19 And their response to me was it's really up to the
- 20 author of the report, and they leave that in the hands
- 21 of the author of the report. They do not have a clear

- 1 line between what is significant and what is not
- 2 significant. I found that troubling. And I am not
- 3 disagreeing with any decisions that this committee has
- 4 already made, but I'm a tad uncomfortable with two
- 5 sentences in the response.
- 6 The first begins with "statistical significance"
- 7 and attempts to define that as a relationship. The
- 8 second is "The U.S. Census Bureau determines whether
- 9 overcounts or undercounts are statistically
- 10 significant."
- I personally think this is up to the tribes to
- 12 figure out if it's statistically significant, whether
- 13 or not it's defined as so by the Census. The reason I
- 14 am concerned about the second sentence that begins "The
- 15 U.S. Census Bureau" is I do not wish to unintentionally
- 16 approve some automatic adjustment that might apply that
- 17 doesn't come before the tribes and ask for their input.
- 18 So I'm asking HUD for clarification on those two
- 19 sentences and whether or not they are relevant to the
- 20 response.
- 21 Thank you.

- 1 MS. FIALA: I think Todd is going to -- or Aaron?
- 2 MR. SANTA ANNA: Yes, Todd.
- 3 MR. RICHARDSON: So before -- generally speaking,
- 4 before you start a study, you say to yourself, what is
- 5 the level of significance that -- what is the level of
- 6 error we're willing to accept here for thinking that
- 7 something actually is happening or not?
- 8 So you can do so, you can say I have -- I want to
- 9 know with 90 percent confidence or 95 percent
- 10 confidence that this has -- the probability that this
- 11 happened for real rather than by chance. And so before
- 12 you start a study, you typically say this is the
- 13 variable that we want to do, and we want to know what
- 14 that level of confidence.
- And I think for this study, the authors used 90
- 16 percent as their threshold. They have 90 percent
- 17 confidence that this happened, that this particular
- 18 result was not a matter of chance. So you can set
- 19 higher levels of thresholds for that significance.
- 20 For this case, in this case, I think that they set
- 21 it at 90 percent, which is a -- which is a level that

- 1 is commonly used by social scientists for this kind of
- 2 sample survey research.
- 3 Were there two questions? I'm only good with one
- 4 at a time.
- 5 MS. GORE: That's all right. My second question
- 6 was whether or not this language would motivate an
- 7 automatic change to the formula without communication
- 8 to the tribes?
- 9 I just want to make sure that this language does
- 10 not trigger some automatic change to the formula. If
- 11 there is a report delivered by Census that describes an
- 12 undercount or overcount as significant, does that
- 13 result in any action from HUD on the formula without it
- 14 coming back to the tribes in this table?
- MR. RICHARDSON: So for the 2020 -- for the 2010
- 16 census, the review that's been done is the review.
- 17 That is this is the study that we're going to use for
- 18 2010 census. For 2020 census, there will be a new CCM
- 19 estimate, and that new CCM estimate may find an
- 20 undercount, may not, may find an overcount, may not.
- 21 But it will be a new study.

- 1 So I think, this is in regulation that this
- 2 regulation for the current 2010 census, what we've
- 3 described, the current study just the undercount would
- 4 be factored in. But if there's a new -- with the new
- 5 study in 2020, which we don't know the results of, if
- 6 the regulations state that we would make an adjustment
- 7 for undercount and overcount, we would use the
- 8 statistically significant undercount or overcount from
- 9 that study, but only after the 2020 census is completed
- 10 and that study is complete.
- 11 MS. GORE: Sorry. May I ask one more clarifying
- 12 question? This is 2016, and 2010 has been out for some
- 13 time. Does that mean if we don't hold negotiated
- 14 rulemaking before the 2020 census is available for use
- 15 by HUD that it would be automatically implemented?
- 16 Thank you.
- MR. RICHARDSON: So my understanding is that that
- 18 is, in fact, what would happen here is that we would
- 19 move forward with implementing the 2020 census when
- 20 it's available.
- MS. BRYAN: Thank you. Jack?

- 1 MR. SAWYERS: Stay there, Todd. Why can't -- why
- 2 can't we do census on the tribe-to-tribe basis? Why
- 3 can't we do overcount and undercount by -- well, it'd
- 4 be mostly undercount from tribe to tribe?
- 5 MR. RICHARDSON: Well, this actually gets to the
- 6 question about your level of confidence in the data,
- 7 the statistically significant issue. But what's your
- 8 level of confidence in the sample size?
- 9 So the sample sizes are such for any individual
- 10 tribe not large enough -- so what happens is, is that
- 11 there's like a shadow -- there's when the current
- 12 census is going on, there's another group of folks that
- 13 are coming behind and checking and saying, okay, we
- 14 sent surveys to all these folks. Let's sample some of
- 15 the folks that got the 2010 survey, and let's find out
- 16 if -- let's do, look at the same group and see how many
- 17 people actually responded to the survey that we sent
- 18 out, right? So this is how they're doing that at the
- 19 same time.
- Well, they're not sampling, they're not repeating
- 21 the actual 2010 census. They're doing a much smaller

- 1 sample, and that smaller sample is designed to give
- 2 national numbers broken down by these categories we've
- 3 already discussed.
- 4 But they're not -- it's not designed to say this
- 5 much for this tribe and this much for that tribe. The
- 6 sample size isn't large enough to do so with 90 percent
- 7 confidence, which is what they're going for here is
- 8 with 90 percent confidence that the results show it's
- 9 there's an undercount or an overcount.
- 10 So you have to have a lot. If you think about
- 11 these big -- it's an election season. You think about
- 12 this polling. So the polling sort of says that you
- 13 need about 1,000 folks to have 90 percent confidence at
- 14 plus or minus 3 percent, right? So that's kind of
- 15 where we are with the polling. Well, you have to have
- 16 that big of a sample in each of these places, which
- 17 they don't have.
- MS. BRYAN: Thank you. Sami Jo?
- MS. DIFUNTORUM: Yeah, Todd? So, hopefully, this
- 20 isn't too terribly confusing. I want to make sure that
- 21 I understand exactly what we're talking about with

- 1 reference to the second to the last sentence. The
- 2 definition of "overcount" and the definition of
- 3 "undercount," who those apply to. We discussed that.
- 4 I do think we did at the last session.
- 5 And so the overcount, correct me if I'm wrong, is
- 6 specific to the definition in remote Alaska, and the
- 7 undercount, the 4.88 percent, there was a definition
- 8 with that as well, reservation and trust lands?
- 9 MR. RICHARDSON: So the undercount -- actually,
- 10 the overcount, we have only -- the current regulation
- 11 only speaks to undercounts, and that undercount applies
- 12 for reservations and trust lands. We agreed to expand
- 13 that to remote Alaska because the study that we're
- 14 using did not actually have remote Alaska included as
- 15 part of the sample. But I think under the
- 16 understanding that remote Alaska is quite similar to a
- 17 lot of the reservation and trust lands that are remote,
- 18 and if there's an undercount in the remote reservations
- 19 and trust lands, it's probably undermet -- undercounted
- 20 in remote Alaska.
- 21 So that was for the undercount. Others can

- 1 correct me if they like.
- 2 For the overcount, the overcount was in the study
- 3 that I provided, there is an estimate for undercount.
- 4 There's also an estimate for overcount. And the
- 5 undercount estimate was statistically significant.
- 6 There was -- there was a number that said this would be
- 7 an overcount, but it was not statistically significant.
- 8 That is, the Census Bureau, the author of that
- 9 report did not, with the data they had did not have 90
- 10 percent confidence that that was different than zero.
- 11 So they said it's not statistically significant.
- MS. FIALA: Sami Jo and then Gabe?
- 13 MR. LAYMAN: We have -- she has a follow-up.
- MS. DIFUNTORUM: Can I do a follow-up?
- MS. FIALA: Sami Jo, then Gabe.
- MS. DIFUNTORUM: Just to clarify. Thank you.
- 17 Sorry, Gabe -- Teri.
- 18 So the 4.88 percent applies to everybody that
- 19 falls within that definition, whether or not there is
- 20 an undercount, which I think is to the point that Jack
- 21 was making on a tribe-by-tribe basis.

- 1 MR. RICHARDSON: Yes, that's correct. It's going
- 2 to -- it's applied across the board on the American
- 3 Indian/Alaska Native variable alone. It's applied
- 4 across the board for all geographic areas that are
- 5 defined by the Census Bureau as reservation trust land,
- 6 plus there's the Alaska Native villages that are in
- 7 remote Alaska, and we're going to have another
- 8 discussion -- we haven't had that discussion yet, I
- 9 stepped out, on Alaska?
- MALE SPEAKER: Yes, we had it.
- MR. RICHARDSON: You did? Okay. You've got that
- 12 covered then. Sorry.
- MS. FIALA: Gabe?
- MR. LAYMAN: Thank you. Gabe Layman, alternate
- 15 for Teri Nutter, Copper River Basin Regional Housing
- 16 Authority.
- 17 So to your question, Sami, I think it's really
- 18 important here to clarify that the action that the
- 19 committee took at its last session was specific to
- 20 undercounts. The committee didn't take action and
- 21 create any language, if I'm correct, that dealt with

- 1 overcounts. And if I'm not correct in that statement,
- 2 please set me straight, Aaron.
- 3 MR. SANTA ANNA: That is correct.
- 4 MS. FIALA: So we have a proposal from HUD that's
- 5 presented. Does anybody -- we've had discussion. Does
- 6 anybody have any revisions or additional questions?
- 7 Gabe?
- 8 MR. LAYMAN: Thank you.
- 9 So based upon that comment, I'd like to offer some
- 10 revisions that reflect the fact that the committee
- 11 didn't take action on anything that was related to
- 12 overcounts at its last session, and this is -- whether
- 13 it's right, wrong, or indifferent, it's really about
- 14 process, what the committee did and did not address in
- 15 the course of its deliberations.
- 16 So that language would simply read, "The
- 17 committee" -- and I'm sorry. We would start fresh here
- 18 with a new paragraph.
- 19 So it would read, "The committee, during its
- 20 eighth session, considered how to address undercounts
- 21 and overcounts reported by the U.S. Census Bureau. The

- 1 committee, by consensus, determined that adjustments to
- 2 data should be made for statistically significant
- 3 undercounts. The committee did not reach consensus on
- 4 any adjustments to data based upon overcounts."
- 5 And again, the intent of this language is just to
- 6 reflect the actual deliberations of the committee at
- 7 its last session.
- 8 Thank you.
- 9 MS. FIALA: So that's an amendment to HUD's
- 10 language. HUD, is that acceptable to you?
- 11 MR. SANTA ANNA: Just a point of clarification for
- 12 me. If we are going to not adopt the language, if
- 13 that's the committee's intent, then, of course, we'd
- 14 want to rewrite all of the first part, and we would
- 15 want to say that we are not doing this for this reason,
- 16 if that's what the intent of the language is.
- MR. LAYMAN: So my understanding, Aaron, is that
- 18 the comment that was submitted was essentially
- 19 suggesting that there be adjustments made on the basis
- 20 of overcounts as well as undercounts and that the
- 21 response of the committee would address that particular

- 1 comment. That's what this language is intended to do.
- 2 MR. SANTA ANNA: Okay.
- 3 MS. FIALA: HUD, is that an acceptable change?
- 4 MS. CASTRO RAMÍREZ: It's acceptable to us.
- 5 MS. FIALA: Aneva?
- 6 MS. YAZZIE: Thank you. Aneva Yazzie, Navajo
- 7 Housing Authority.
- 8 So the language of the statistical significance is
- 9 still relative in terms of even the definition, and
- 10 that's really dependent on the author or whomever is
- 11 conducting the study. I wonder, and this is just a
- 12 suggestion, to define that even more narrower by
- 13 stating that we can set it at 95 -- no, 90 percent
- 14 level of confidence if we want to say what is
- 15 statistically significant. That's hard for me to
- 16 pronounce.
- 17 Rather than -- if that's, Todd, if I can, I refer
- 18 to Todd, too, because the norm is trying to attain 90
- 19 percent as statistical is what I heard. Why don't we
- 20 define it to be at a 90 percent confidence interval if
- 21 that's the case?

- 1 MR. SANTA ANNA: I think there are some -- Todd
- 2 can talk to the economic implications of that. I
- 3 believe there's also some legal implications to that,
- 4 and that is that we may be going beyond the scope of
- 5 the proposed rule by setting out a specific level for
- 6 determining significance.
- 7 What I mean by that is integral to rulemaking is
- 8 the idea that we give the public the opportunity to
- 9 comment on our proposals, and anything that we change
- 10 has to be kind of a logical outgrowth of the proposed
- 11 rule. We have to be able to allow the public the idea
- 12 to have the -- to understand that we may be changing
- 13 things in a particular way to -- at this point in time,
- 14 to have a definition of what is statistically
- 15 significant may not have been actually out for the
- 16 public to understand that we would be making that
- 17 change at this point.
- I would have some concerns about moving in that
- 19 direction. I think it creates a risk for the rule.
- MR. RICHARDSON: So, you know, we talked about the
- 21 author in this case, but you know, there is -- it's the

- 1 Census Bureau has many, many, many meetings -- you've
- 2 been to a few meetings -- where this is what they talk
- 3 about. They talk about why would we want this? What
- 4 is going to be the level of statistical significance we
- 5 want for this study? What would we do that?
- 6 So they have a lot of conversations that reflect
- 7 their professional judgment and skill, and they're
- 8 trying to set standards that reflect the study they're
- 9 designing. And so I wouldn't want to -- I would want
- 10 to rely on their judgment about whether it's
- 11 statistically significant rather than locking us into a
- 12 particular level here.
- I think that we want to use the professional
- 14 judgment of those statisticians who are far better
- 15 statisticians than I will ever be. So I'd like to use
- 16 their judgment there.
- MS. FIALA: Sami Jo?
- MS. DIFUNTORUM: I must have forgot to put my card
- 19 down. You can go on to Earl.
- Thank you.
- MS. FIALA: Earl?

- 1 MR. EVANS: Earl Evans, Haliwa-Saponi Indian
- 2 Tribe.
- 3 I'm a little leery of putting that "or overcount"
- 4 in there, and the reason being, as it was already
- 5 stated, we didn't come to any type of consensus on
- 6 anything concerning overcount. If I recall correctly,
- 7 maybe someone can let me know whether or not I'm wrong
- 8 on this, but I thought that it was stated earlier that
- 9 the report that Todd was referring to that had the
- 10 information from the Census Bureau in terms of what
- 11 were the statistically significant overcounts and
- 12 undercounts, that that specific report did not indicate
- 13 that any of the overcounts were statistically
- 14 significant. Even though it had some overcounts, that
- 15 that specific report did not indicate they were -- that
- 16 they were statistically significant.
- 17 So if that's the case, I think our response, our
- 18 proposed response should also include a statement that
- 19 based on the reports the committee reviewed, the census
- 20 did not indicate any statistically significant
- 21 overcounts.

- 1 MS. FIALA: So are you proposing that as a change
- 2 to the language on the screen?
- 3 MR. EVANS: Yes, ma'am. I will say after the
- 4 language that Gabe proposed earlier that we have a
- 5 sentence that indicates, "The census reports reviewed
- 6 during the convenings of the committee did not indicate
- 7 any statistically significant overcounts."
- 8 MS. FIALA: The census reports reviewed during the
- 9 convenings of the committee did not --
- 10 MR. EVANS: -- did not indicate any statistically
- 11 significant overcounts.
- 12 And then also, in order to answer the question,
- 13 some of the questions that the commenter or the
- 14 commenters proposed, then I think it's okay to then use
- 15 HUD's statements about stating that the Census Bureau
- 16 determines the overcounts and undercounts, that last
- 17 sentence. I'm sorry, the last two sentences of HUD's
- 18 prior proposed language there. Right, those two be
- 19 added to the end, and I think that should be the
- 20 response.
- 21 Thank you.

- 1 MS. FIALA: HUD? I believe they made a change to
- 2 the language, a friendly amendment to the language. So
- 3 I want to see if that's -- yes?
- 4 MR. ADAMS: Just a clarifying question. Jason
- 5 Adams.
- I guess I was working off the presumption that
- 7 these two paragraphs were both going to appear in the
- 8 response.
- 9 MS. FIALA: I believe that was the --
- MR. ADAMS: Is that not --
- MS. FIALA: Was not the intent.
- MR. ADAMS: Is that not what we were working at?
- 13 No? Because I didn't see a strikeout of the first
- 14 paragraph to let me know that.
- MS. FIALA: Sorry. The first paragraph should be
- 16 stricken. Correct? Gabe, your intent was only to
- 17 present "The committee, during its eighth session --"
- 18 So Earl's suggestion would be to move down that
- 19 language, and so the whole proposed language would be,
- 20 "The committee, during its eighth session," essentially
- 21 striking out the majority of the language that HUD had

- 1 presented initially.
- 2 Jason?
- 3 MR. ADAMS: Well, I guess I would vote no to that
- 4 proposal because the first paragraph talks
- 5 significantly about the undercount, and that's the
- 6 major issue that I thought Gabe was adding the
- 7 second paragraph to cover more about the overcount
- 8 issue. Because the first paragraph does a good job of
- 9 talking about the undercount. That's why I was working
- 10 off the presumption that it was both.
- If we're not going to do that, I -- because I see
- 12 what Earl is trying to do and add in that sentence.
- 13 But if you just leave both paragraphs, it covers the
- 14 issue, for me at least. And by the way, my comment was
- 15 going to be great minds think alike. I was going to
- 16 add the same sentence on the end about the overcount
- 17 issue in that sentence you added. So thank you.
- 18 MS. FIALA: So, Heidi, if you want to respond to
- 19 the changes to the language?
- 20 MS. FRECHETTE: First, I just wanted to make a
- 21 comment that our response was just in response to a

- 1 public comment that raised the thought of looking at
- 2 overcounts. And so if the committee does not want to
- 3 pursue any language on the overcounts, HUD is
- 4 supportive of that. We were just putting up a response
- 5 in response to a comment.
- 6 MS. FIALA: So is that change acceptable to strike
- 7 that initial language out and to keep Gabe's language?
- 8 MS. FRECHETTE: Yes. One other comment. We'd
- 9 like to strike the last sentence that reads, "Finally,
- 10 HUD does not have the administrative capability,"
- 11 because essentially what we're doing is we're using the
- 12 U.S. census analysis of what is statistically
- 13 significant.
- 14 (Pause.)
- MS. FIALA: So we had Jason Dollarhide.
- MR. DOLLARHIDE: Thank you. Jason Dollarhide,
- 17 Peoria Tribe.
- 18 Pertaining to the response, my concern also is the
- 19 "or overcount" that was submitted over here onto your -
- 20 onto your right or into the regulation. You know,
- 21 I'm uncomfortable with putting that in there because,

- 1 once again, you know, it wasn't discussed by this
- 2 committee, and I believe that that would be something
- 3 that has to be discussed within a negotiated
- 4 rulemaking.
- 5 And my understanding is that, you know, this will
- 6 go into effect before the negotiated rulemaking -- a
- 7 new negotiated rulemaking committee on the formula will
- 8 be put together. Is that -- that's the way that I
- 9 understand that. So I believe that should be struck.
- 10 MS. FIALA: So the suggestion was to strike the
- 11 "or overcount" from the reg language.
- 12 Are there any other questions or comments about
- 13 the language that's up on the screen? "The committee,
- 14 during its eighth session" and then also I guess now we
- 15 don't have any changes to the regulatory language. So
- 16 it would just be the language in response to the public
- 17 comments.
- 18 I'm sorry. Sharon?
- 19 MS. VOGEL: Sharon Vogel, Cheyenne River Housing
- 20 Authority.
- 21 So by taking and striking that first part, then we

- 1 aren't answering the commenters' questions or comments.
- MS. FIALA: So the question is that with the new
- 3 language, that the original comment was not being
- 4 addressed. Christine, if you could scroll back up so
- 5 we could see what the summary of the comments --
- 6 comments were?
- 7 And I believe that's why HUD said they had
- 8 included the overcount language and was to address the
- 9 comment, but the new language does -- Gabe?
- 10 MR. LAYMAN: Gabe Layman, alternate for Teri
- 11 Nutter, Copper River Basin Regional Housing Authority.
- 12 So I think some of the confusion here is that the
- 13 committee is really trying to grapple with two
- 14 separate, but related issues, right? The first issue
- 15 is this issue of do you adjust for undercounts and
- 16 overcounts, and then the second issue is based on the
- 17 comments about what is statistically significant.
- 18 The bulk of the comments that I offered were
- 19 intended to resolve the former issue rather than the
- 20 latter. And I can certainly appreciate Jason's
- 21 perspective that based upon the comments that I have

- 1 offered to deal with that first issue, it perhaps
- 2 doesn't clearly enough deal with the second issue. And
- 3 I'm certainly open to suggestions about how to address
- 4 that issue of statistical significance as well.
- 5 MS. FIALA: So, Sharon, did you have any language
- 6 that you would like to present to address the submitted
- 7 public comments?
- 8 MS. VOGEL: Well, I think we need to take the
- 9 original -- build off of the original response and then
- 10 add the clarifier that Gabe had put in to address the
- 11 overcount. So I think we need to start with what was
- 12 originally proposed and then just clarify that where
- 13 HUD wanted it stricken that they don't have the
- 14 administrative capacity, I think just put a clarifier
- 15 in there that currently there's no determination being
- 16 made to determine over or undercount on a reservation-
- 17 by-reservation basis.
- I think that was -- that was the -- that would
- 19 respond to the comments from our region. Now
- 20 currently, nothing is being done to determine that.
- 21 There isn't a way to determine reservation by

- 1 reservation.
- MS. FIALA: So your recommendation, Sharon, would
- 3 be then to keep the HUD language --
- 4 MS. VOGEL: Mm-hmm.
- 5 MS. FIALA: -- add in the revision submitted by
- 6 Gabe --
- 7 MS. VOGEL: Well --
- 8 MS. FIALA: -- with an additional sentence?
- 9 MS. VOGEL: -- his -- yes. But I agree that if
- 10 HUD wants to strike their -- that last part that says
- 11 HUD doesn't have the administrative capacity to
- 12 determine, I think an honest response is currently
- 13 there is no way to determine that, and I think that
- 14 would be an honest response.
- MR. SANTA ANNA: At the point of -- at the risk of
- 16 creating a little bit more confusion, but not wanting
- 17 to, would it be helpful if we just took the first line
- 18 of the proposal and put in the word "not" and had that
- 19 sentence lead in to what Gabe provided?
- 20 "The committee considered these comments and
- 21 agreed that the regulation should not make adjustment

- 1 for statistically undercount or overcount." And then
- 2 everything else would lead in. It would address the
- 3 commenters' recommendation and then just -- they wanted
- 4 the overcount, yes. "Or overcount," just delete that
- 5 and delete the rest of the -- I guess we could. Just
- 6 keep the word "count" and delete everything else in
- 7 that sentence.
- 8 That would advise the reader as to the fact that
- 9 we're not making a change. The language that Gabe
- 10 provides is the reason why we're not making the change.
- MS. FIALA: So then we would re-strike out the
- 12 entire first paragraph?
- MR. SANTA ANNA: Yeah.
- MS. FIALA: Sharon, would that address your
- 15 concern?
- MS. VOGEL: I don't have a problem with that as
- 17 long as we end with responding to the commenter that
- 18 currently there is not a method of determining an
- 19 undercount or an overcount reservation by reservation.
- 20 I think need to state that for the record because
- 21 that's the truth.

- 1 MS. FIALA: Could you repeat that slowly so that
- 2 we can get it up on the screen?
- 3 MR. SANTA ANNA: "Currently -- comma."
- 4 MS. FIALA: And then I guess it would be Gabe. Is
- 5 that okay language for -- I think you were the original
- 6 proposer.
- 7 MR. LAYMAN: Generally speaking, yeah, I think
- 8 that will be fine. There are going to be a couple
- 9 little typos to correct, obviously.
- MS. FIALA: Okay.
- 11 MR. LAYMAN: So let's wait until it is
- 12 memorialized, and we'll work on that.
- MR. SANTA ANNA: Reservation-by-reservation basis.
- MS. FIALA: And I'm going to keep going through
- 15 while we're working on getting it up. Heidi? No.
- 16 Earl?
- MR. EVANS: Earl Evans, Haliwa-Saponi Indian
- 18 Tribe.
- 19 Just a clarifying question or -- I guess. When we
- 20 say currently there is no way to determine actual
- 21 undercounts or overcounts on a reservation-by-

- 1 reservation basis, is there a need to say that
- 2 currently HUD does not have a way to clarify because
- 3 that's basically what Census is doing by issuing those
- 4 reports is they're looking at the undercounts and
- 5 overcounts on the basis of the data that they collected
- 6 on a reservation-by-reservation basis.
- 7 So should we clarify that HUD doesn't have a way
- 8 to do that, as if we included that statement?
- 9 MR. SANTA ANNA: They want us to add overcounts.
- MS. FIALA: Was that a question for Gabe or a
- 11 general question, Earl? I'm sorry.
- MR. EVANS: It was a question for whoever feels
- 13 they can answer it.
- 14 (Laughter.)
- MS. FIALA: Gabe?
- MR. LAYMAN: You know, Carol has a better
- 17 knowledge of this than I do. So I'll defer to her if
- 18 necessary. But my understanding is that the Census
- 19 Bureau itself doesn't have any way to parse this out,
- 20 that because of their sampling, it's only available on
- 21 a broader basis and not reservation by reservation.

- 1 And if anyone has a better response than that, I'm
- 2 happy to yield. Otherwise, I would like to offer just
- 3 a couple of quick minor technical changes to the
- 4 language that's being offered. Not to change the
- 5 intent, but first, I think we need to correct -- I
- 6 guess maybe it's just one.
- 7 This first sentence says, "The committee
- 8 considered these comments and agreed the regulation
- 9 should not make adjustments to add for any
- 10 statistically" -- I'm sorry. "significant overcount."
- 11 That was corrected. It had said "undercount." So my
- 12 concern has been alleviated already. That was simple.
- MS. FIALA: Sharon, did you have another? Okay.
- 14 Lourdes?
- 15 So are there any other questions or comments about
- 16 the language up on the screen?
- 17 (No response.)
- MS. FIALA: No. Okay, then I'm going to turn it
- 19 back to the co-chairs.
- MS. BRYAN: Thank you, Sara.
- 21 So we have a proposed response in front of us.

- 1 We'll take another minute to just read it and make sure
- 2 that it's -- all the typos are corrected and it says --
- 3 that it answers the questions to the commenters.
- 4 And then based on what we see here, is there a
- 5 consensus on the language in front of us?
- 6 Call for the question. Do we have consensus?
- 7 (Voting.)
- 8 MS. BRYAN: I see no dissension. We have reached
- 9 consensus. Good job. That was a tough one.
- 10 So I want to just check the pulse of the committee
- 11 here. It's close to noon, and shall we try to tackle
- 12 one more before lunch? We have lunch scheduled for
- 13 12:15 p.m. I want to get a sense on how people's
- 14 stomachs are doing. Is there another low-hanging fruit
- 15 that we can look at? Have we -- yes, I said that.
- 16 (Laughter.)
- MS. BRYAN: For the next, we're getting into
- 18 substantive discussions, Aaron? Okay, then I might
- 19 make -- see if it's okay with the committee if we break
- 20 for lunch right now and come back at 1:00 p.m.? Okay.
- 21 MALE SPEAKER: 1:15 p.m., or whatever.

- 1 MS. BRYAN: Oh, 1:15 p.m. Come back from lunch at
- 2 1:15 p.m. Thank you.
- FEMALE SPEAKER: Will this room be locked? We can
- 4 leave our laptops in here?
- 5 MS. FIALA: The room will not be locked. The room
- 6 will not be locked. So you may leave your laptops, but
- 7 the room will not be locked.
- 8 MS. BRYAN: Take your laptops.
- 9 (Recessed at 11:54 a.m.)
- 10 (Reconvened at 1:28 p.m.)
- 11 MS. BRYAN: -- to the table, her designated
- 12 alternate. We have gotten the letter. I emailed it to
- 13 Jason and Sara. I need to email it to you guys.
- 14 Katherine Lyall Vasquez will be sitting in for Karin
- 15 Foster. Welcome.
- 16 At this time, we're going to dig right in to
- 17 demolition, pun intended, and I'll turn it over to
- 18 Sara.
- MS. FIALA: So we are going to be jumping to
- 20 demotion and rebuilding of FCAS units. That would be
- 21 1000.318(d), which is on page 17 in your packets. So

- 1 let's start with the first comment about recommending
- 2 language for demolition/rebuilding, and I'll let Aaron
- 3 go ahead and walk through the comments.
- 4 MR. SANTA ANNA: Good afternoon, everyone. I
- 5 think the way we can best move forward on this one is
- 6 to present all of the three comments that we got on
- 7 demolition. Each of the commenters gave us some
- 8 language that was -- that they suggested that we
- 9 consider as we decide how to move forward with a new
- 10 regulatory provision dealing with demolition.
- 11 The first commenter really looked at the language
- 12 of the 1-year, and you can see this is, you know, one
- 13 of the things that they -- this is what they've
- 14 suggested. One of the issues that they suggest is that
- 15 we consider is a 24-month timeframe from the
- 16 commencement of construction for the time of completion
- 17 -- and the time of completion. So that was the first
- 18 comment that we got.
- 19 If we could roll to the -- and all of these
- 20 comments are in your package that you should have.
- 21 The second commenter took a kind of a different

- 1 approach, suggesting that we define demolition and
- 2 rebuilding using standard dictionary definitions, and
- 3 you can see what they've suggested here.
- 4 Now if you roll to the third? And this was more
- 5 of suggesting a little bit different approach to
- 6 demolition. They did want to talk about that we
- 7 consider, you know, ensuring that we draft it in a way
- 8 to provide maximum flexibility for tribes. Talked
- 9 about some of the problems that tribes face in terms of
- 10 rebuilding. And also talking about, you know, the
- 11 shortened timeframe that construction can take place.
- 12 The reason why I suggested we handle all of these
- 13 together is because HUD has a proposal that we would
- 14 like to be able to -- to discuss with you as a way to
- 15 move forward with the provision dealing with
- 16 demolition. And to be able to explain that, I'll give
- 17 this, pass it over to Jad.
- MR. ATALLAH: So we're putting language up, but
- 19 I'll go ahead and sort of set this up while we're doing
- 20 that.
- 21 As you folks may remember, this was an issue that

- 1 the committee came up with proposed language on, and we
- 2 approved the language when we were negotiating this.
- 3 Unfortunately, during departmental clearance, this was
- 4 the one issue that we could not get through the
- 5 department when we went through the departmental
- 6 clearance process.
- 7 The HUD Office of Inspector General, who have
- 8 independent authority to review all of our regulations,
- 9 raised legal concerns about the language that this
- 10 committee previously approved, primarily because of the
- 11 period of time that we initially, as proposed, allowed
- 12 recipients to rebuild units and keep the units on as
- 13 FCAS.
- In the original proposal, we allowed a 1-year
- 15 period to start the rebuilding process and then an
- 16 additional 3 years in order to complete the process of
- 17 rebuilding. If you look at the NAHASDA statute, there
- 18 is a provision that governs this area, and what it says
- 19 is, "A unit that is demolished has to be rebuilt in 1
- 20 year." And they raised legal concerns about that.
- In order to get this proposed rule published in

- 1 time and get us here where we are today, we had to pull
- 2 that back, but we put language in the preamble and said
- 3 we are soliciting public comments because we need to
- 4 sort of go back to the drawing board on this particular
- 5 regulation.
- 6 We have received a few comments that are very,
- 7 very good. We drew from those comments, and we came up
- 8 with language that we made sure we vetted with the
- 9 Office of Inspector General before we came here today
- 10 because we don't want to repeat what happened last
- 11 time, which is essentially have the committee agree to
- 12 a regulation, put it in departmental clearance, and
- 13 then run up with legal issues with the Office of
- 14 Inspector General.
- So we have come up with a regulation that I think
- 16 does a lot of what everybody has tried to do, which is
- 17 give tribes some flexibility when it comes to
- 18 rebuilding units and also, at the same time, ensuring
- 19 that there is an incentive to complete units that are
- 20 demolished in order to ensure that we can house low-
- 21 income families.

- 1 So I'll go ahead and read the proposed language,
- 2 give you a second to think about it, and I'll explain
- 3 some of the reasoning behind this. So the proposed
- 4 language that HUD is proposing that we think we can get
- 5 through the department says, "A unit that is demolished
- 6 pursuant to a planned demolition," what that means is a
- 7 voluntary demolition. The public comments were
- 8 received all suggested that demolition be defined as a
- 9 voluntary act and not an involuntary act.
- 10 So "A unit that is demolished pursuant to a
- 11 planned demotion may be considered eligible as an FCAS
- 12 unit if after demolition is completed, the unit is
- 13 rebuilt within 1 year." That reflects the statute so
- 14 it's okay.
- 15 "Demolition is completed when the site of the
- 16 demolished unit is ready for rebuilding." So we are
- 17 defining demolition to be you've got the site cleared,
- 18 and you can now rebuild. The benefit of that is that
- 19 it gives you some leeway and flexibility on the front
- 20 end. So if you start the demolition process, but you
- 21 haven't demolished the unit completely, the clock --

- 1 the 1-year clock has not started ticking. It buys you
- 2 additional time to build the unit.
- 3 However, once you've completed the demolition such
- 4 that the site of the demolished unit is ready for
- 5 rebuilding, your 1-year clock starts ticking. "If the
- 6 unit cannot be rebuilt within 1 year" -- oh, I'm sorry.
- 7 Yes, "If the unit cannot be rebuilt within 1 year
- 8 because of geographic location, the Indian tribe TDHE
- 9 or IHA may request approval for a one-time 1-year
- 10 extension. Requests must be submitted in writing,
- 11 include a justification for the request."
- Okay. Under NAHASDA, like I said, you only get 1
- 13 year from the time of demolition. If you look at
- 14 Section 302 of NAHASDA, there are other factors under
- 15 the statute that we can consider when we create this
- 16 formula.
- One of those factors -- is in Section 302. If you
- 18 look at Section 302(c), one of the statute, what it
- 19 says is "other factors for consideration." "In
- 20 establishing the formula, the Secretary shall consider
- 21 the relative administrative capacities and other

- 1 challenges faced by the recipient, including, but not
- 2 limited to, geographic distribution within the Indian
- 3 area and technical capacity."
- 4 Because we are tying this 1-year extension that
- 5 you can ask for to geographic location, we have the
- 6 legal basis to give you more than 1 year. So this is a
- 7 creative legal way to get you more than 1 year to
- 8 rebuild a unit. However, we do have to tie it to
- 9 another factor in the statute, and one of those is
- 10 geographic location.
- 11 The idea here is some of you, many of you have
- 12 short construction seasons, and to demolish a unit and
- 13 rebuild the unit within 1 year of that demolition may
- 14 be very difficult. So if you can document and tell
- 15 HUD, send something in writing that says we need more
- 16 than 1 year from the time of demolition to rebuild this
- 17 unit because of our construction season, because we
- 18 can't get supplies, because of any sort of geographic
- 19 limitation or challenge, we will give you an additional
- 20 year to rebuild that unit and keep it on as FCAS. So
- 21 you will not lose that unit.

- 1 This is a -- this is the best we can do and get it
- 2 through the department. It may not be absolutely
- 3 perfect and may not reflect exactly what we did before,
- 4 but we couldn't get the other proposal through the
- 5 department, and we think we can get this one. We've
- 6 pre-vetted it.
- 7 So this is our proposal. We think that it strikes
- 8 a good balance, and we feel better about it from a
- 9 legal standpoint.
- MS. FIALA: So we'll open up for questions,
- 11 comments. Earl?
- MR. EVANS: Thank you. Earl Evans, Haliwa-Saponi
- 13 Indian Tribe.
- If I recall correctly, one of the things we also
- 15 discussed with regards to demolition is what if there
- 16 are some other type of legal impediments that are
- 17 unforeseen or that because of circumstances beyond a
- 18 tribe's control can't get clarified or completed within
- 19 that timeframe?
- 20 Would it be able to pass like this if there were
- 21 also, in addition to geographic location, legal

- 1 impediments that the tribe could not cure within that
- 2 timeframe? Would that also be allowed?
- 3 MR. ATALLAH: Honestly, I think we would have a
- 4 challenging time getting it through the department,
- 5 just because this was a really big fight internally
- 6 with the Office of Inspector General. Tying it to
- 7 geographic location and limiting it to geographic
- 8 location, we managed to get them onboard. But if we
- 9 expand it to legal impediments, I worry that it will
- 10 delay this final rule being done by the end of the year
- 11 because we'll have another problem with them that will
- 12 have to get resolved.
- Our goal is to try to get language that we will be
- 14 able to include in the final rule and not have to
- 15 change it in departmental clearance like we did before.
- 16 So I've got to be honest with you, this is language
- 17 we're comfortable with. I think we would be running a
- 18 risk if we put legal impediments in there.
- MS. FIALA: And I do want to say that what we have
- 20 on this screen here is 302 from the statute for
- 21 reference.

- 1 (Pause.)
- MS. BRYAN: Just to clarify, Sara, is what's up
- 3 there on the right, my right -- my left, my left, is
- 4 that what we are proposing that we're wanting to
- 5 change?
- 6 MS. FIALA: No. This is the -- this is the
- 7 statute.
- 8 MS. BRYAN: That is the statute as it sits now?
- 9 MS. FIALA: And this would be the new proposed
- 10 regulatory language.
- MS. BRYAN: Because it does say "any other legal
- 12 impediment." Sami Jo?
- MS. DIFUNTORUM: So, Jad, what is the significance
- 14 to "pursuant to a planned demolition"?
- MR. ATALLAH: Our intent there is just to say this
- 16 is dealing with voluntary demolition situations where
- 17 you demolish -- you intentionally demolish a unit
- 18 because you make the decision that a unit should be
- 19 demolished and rebuilt, not natural disasters and fires
- and so forth.
- 21 So the clock, this regulation will address

- 1 voluntary demolition on your part. If you decide to
- 2 demolish, this is the clock that will govern how a unit
- 3 stays on as FCAS.
- 4 MS. FIALA: Earl?
- 5 MR. EVANS: Thank you. Earl Evans, Haliwa-Saponi
- 6 Indian Tribe.
- 7 So, Jad, let me ask you another question. If
- 8 that's the language that's currently in the statute, to
- 9 my left and to your left as well, where you're
- 10 standing, I guess. But would the tribes still get an
- 11 extension based on that subsection (d)?
- MR. ATALLAH: So this is actually not the language
- 13 that governs. You've got to scroll down. Well, the
- 14 demolition language does govern, which is (c). But
- 15 what we're relying on is this other -- oh, go back up,
- 16 please. Yeah, right there, (c), other factors for
- 17 consideration.
- 18 You can see that relative administrative
- 19 capacities and other challenges faced by the recipient,
- 20 including, but not limited to, geographic distribution.
- 21 That's the factor we are relying on for the additional

- 1 1 year that we can give you.
- 2 We had to sort of get creative to get around the -
- 3 to add additional time to the 1 year that's under --
- 4 if you go up, please, just go up for a second. Right
- 5 there at the very top. "If the unit is demolished and
- 6 the recipient rebuilds the unit within 1 year of
- 7 demolition of the unit, the unit may continue to be
- 8 considered an FCAS unit for purposes of this
- 9 paragraph."
- 10 So the additional 1 year we are giving you is
- 11 pursuant to our authority under (c) below, which says
- 12 you can think about other factors. We ran into legal
- 13 trouble internally because the language that we
- 14 approved previously seemed to violate the 1-year
- 15 provision, the provision up there in (c) that says "If
- 16 the unit is demolished and the recipient rebuilds the
- 17 unit within 1 year," it stays on.
- We sort of proposed something that may have
- 19 exceeded that 1-year period, which is why we had
- 20 problems. But if you tie it to geographic
- 21 distribution, geographic location, problems with a

- 1 short construction season, we can add an additional
- 2 year and give you additional leeway. This is the best
- 3 we can do and get it through the department.
- 4 MS. FIALA: Jason?
- 5 MR. ADAMS: Jason Adams, Salish Kootenai.
- I guess, I understand the separation from (d)
- 7 above and how that, you know, relates back to (b) in
- 8 that same section. When we get down to other factors
- 9 for consideration in number 1, it starts off by talking
- 10 about "relative administrative capacities" and then
- 11 uses geographic distribution as an example of that.
- 12 I'm wondering could we not put up here because of
- 13 administrative capacities or something to tie it to the
- 14 bigger issue?
- MR. ATALLAH: My concern, again, would be that we
- 16 can't guarantee that the Inspector General will not
- 17 hold up a provision like that, not necessarily on legal
- 18 grounds, but potentially on policy grounds if we expand
- 19 it that far. I mean, I think, honestly, this was a big
- 20 fight internally.
- 21 We were happy to find a way to get that additional

- 1 year extension. But I can tell you, we cannot
- 2 guarantee we'll be able to get this through the
- 3 department with those additional factors, with adding
- 4 things like administrative capacity. We can get it
- 5 through the department if we limit it to geographic
- 6 location.
- 7 MS. FIALA: Heidi?
- 8 MS. FRECHETTE: So, Jad, can you clarify, I'm
- 9 trying to kind of build on what Jason was saying. We
- 10 have the statutory language that has other reasons why,
- 11 right? They can look at other reasons -- we could look
- 12 at other reasons, but it's my understanding that's a
- 13 hard stop of a year -- sorry, Jack -- versus the
- 14 regulatory language that we're looking at, that gives
- 15 us a little more flexibility than the hard stop of 1
- 16 year for that specific reason. Is that fair?
- 17 MR. ATALLAH: Correct. Correct. So if you tie it
- 18 to geographic distribution, geographic location, we can
- 19 tap into the other factors for consideration under the
- 20 statute and give you 1 year.
- You know, my concern is if we go too broad there,

- 1 we will have the same situation we were in at the
- 2 proposed rule stage, which the Inspector General will
- 3 fight us on it, and we won't be able to get this
- 4 provision through. But this is a way we figured out
- 5 and worked out with them in order to get you that
- 6 additional 1 year without legal concerns.
- 7 MS. FIALA: Thank you. Other questions, comments?
- 8 (Pause.)
- 9 MS. FIALA: Jason Dollarhide?
- 10 MR. DOLLARHIDE: I guess I just kind of -- I got a
- 11 question. You're trying to do a work-around,
- 12 obviously. But when we're talking specifically on
- 13 demolition and you have a legal impediment, do you --
- 14 can you use that as a reasoning and possibly get -- get
- 15 approved for that extension based off that legal
- 16 impediment with this regulation?
- MR. ATALLAH: So this regulation, this proposed
- 18 language as written is limited to geographic location.
- 19 You would -- you would -- you would add that as another
- 20 reason for the 1-year extension. All I'm saying is we
- 21 can't guarantee we'll get it through the department.

- 1 This I think we can get through the department.
- 2 But it's a valid point, and maybe there is some leeway
- 3 there, but --
- 4 MS. FIALA: Jack? Jack? Jack, you're up.
- 5 MR. SAWYERS: Well, what about an involuntary,
- 6 let's say, a disaster, something like that? Does that
- 7 same rule apply? And another one is the environmental
- 8 consideration. I mean, I don't think that we're going
- 9 to be able to, in many cases, stick to that year with
- 10 all of those other factors.
- 11 Involuntary, would that apply as involuntary?
- MR. ATALLAH: So it sort of depends on the
- 13 circumstances, but we worked on this particular issue
- 14 during the FCAS Workgroup and addressed involuntary
- 15 demolition as a result of natural disasters and also
- 16 voluntary demolition that sort of what Sami Jo was
- 17 asking about, which is a planned demolition, which is a
- 18 voluntary demolition.
- 19 So as written right now, this regulation would
- 20 really govern what happens when you decide to demolish
- 21 a unit voluntarily. The public comments that we got

- 1 pretty consistently said that the definition of
- 2 demolition is -- what demolition means is a voluntary
- 3 demolition. So in the statute, when it provides the 1-
- 4 year period, it's talking about situations where you
- 5 choose to go and demolish a unit.
- 6 There are different reasons for demolishing a
- 7 unit. If you have a natural disaster that requires the
- 8 voluntary demolition of the unit, and you move quickly
- 9 -- you go ahead, you voluntarily demolish the unit --
- 10 you're going to be subject to this. But that's a
- 11 planned demolition.
- 12 When it comes to units that are vacant or damaged,
- 13 we have a -- this particular provision will not
- 14 directly apply. We have sort of different policies and
- 15 standards for how long you can keep an FCAS unit on
- 16 that's being rehabbed that's not online or that's not
- 17 being made available to potential tenants.
- 18 But this regulation is really limited to voluntary
- 19 demolition, mainly because the public comments we got
- 20 consistently said demolition means voluntary
- 21 demolition. At this late in the game, we're trying to

- 1 limit the scope of this thing to get it through the
- 2 department somehow.
- 3 MS. FIALA: Sami Jo?
- 4 MS. DIFUNTORUM: So just to clarify what I think I
- 5 heard. Planned demolition can include, for instance,
- 6 if you had a '37 Act community and you had a wildfire
- 7 incident, and it wiped out, I don't know, 20, 30 units,
- 8 whatever, and you decided to demolish and rebuild them.
- 9 Then this provision would apply because it would be
- 10 planned?
- 11 MR. ATALLAH: I think once you actually plan the
- 12 demolition, then, yes, right? So this governs planned
- 13 demolition. You've got a damaged unit that needs to be
- 14 demolished, this provision will kick in.
- One area you need to be careful about is
- 16 situations where units are damaged in a natural
- 17 disaster, and there is no planned demolition. We,
- 18 under the statute, are required to fund or when we
- 19 think about FCAS, we can only fund low-income housing
- 20 dwelling units. And if a unit is damaged and sitting
- 21 out there, and there's no planned demolition, at some

- 1 point it stops being a low-income housing dwelling
- 2 unit, and we can't, under the law, fund you for it.
- 3 So under a natural disaster, I think if a disaster
- 4 happens, you plan the demolition because you need to
- 5 demolish the unit, will be subject to this. If a
- 6 disaster happens and nothing happens with the unit, at
- 7 some point, HUD has to pull those units off because
- 8 there's no planned demolition.
- 9 We have to be very careful here. We cannot allow
- 10 this to also be a license to just have units get funded
- 11 in perpetuity that aren't planned to be demolished. At
- 12 some point, HUD is required to pull those units off
- 13 because they aren't low-income housing dwelling units
- 14 under the statute.
- This isn't a perfect solution. This is the best
- 16 we can do. We've worked so much on this, and we
- 17 couldn't even get it to the department under its
- 18 previous version. This is a good compromise. I think
- 19 will give people some flexibility in this area while
- 20 also ensuring that HUD makes sure the units are built
- 21 quickly and people are housed quickly.

- 1 MS. FIALA: Jason Adams?
- 2 MR. ADAMS: I probably know the answer. Jason
- 3 Adams, Salish Kootenai.
- 4 Jad, but I was just thinking maybe another way to
- 5 look at this since what you utilized with the OIG
- 6 attorneys on getting this sold was that section, could
- 7 this not make reference to that section instead of the
- 8 specific geographic location? Could it not say Section
- 9 302 of NAHASDA, Section (c)(1)?
- MR. ATALLAH: You certainly can suggest a friendly
- 11 amendment. Again, I think we will -- if that's what
- 12 the committee decides to go with, we will try to fight
- 13 it. There are no guarantees, but you certainly can
- 14 offer a friendly amendment to just reference that
- 15 section.
- 16 My concern would be that referencing the section
- 17 is a little open-ended because it sort of says other --
- 18 other factors or other challenges, which is pretty
- 19 broad. So you might want to limit it a bit or just
- 20 specify what HUD is looking at or what you guys would
- 21 be using to justify the delay and the 1-year delay.

- 1 MS. FIALA: Aneva?
- MS. YAZZIE: Thank you. Aneva Yazzie, Navajo
- 3 Housing Authority.
- I agree with my colleague Jason Adams. It seems
- 5 as though this 1 year is limited to just a certain
- 6 occurrence, and that would be under the provisions of
- 7 geographic distribution. Whereas, the law states other
- 8 factors. The relative administrative capacities or
- 9 other challenges faced by the recipient, including, but
- 10 not limited to. Then it describes some triggers.
- 11 So I would agree that, you know, we don't know
- 12 what any TDHE will experience, but they should be given
- 13 the benefit of these other circumstances that could
- 14 possibly get triggered, pursuant to the law, and that
- 15 we identify, as I would say, I would agree that we
- 16 reference paragraph (c)(1).
- And you can use this as an example, but that would
- 18 be other factors that we don't know is there, that the
- 19 law offers tribes currently.
- Thank you.
- 21 MS. FIALA: Aneva, are you offering that as a

- 1 friendly amendment to the proposed language?
- 2 MS. YAZZIE: Yes.
- 3 MS. FIALA: So then, HUD, is this acceptable
- 4 amendment to your proposed language?
- 5 MS. CASTRO RAMÍREZ: So I just want to make sure
- 6 that I reemphasize the concern as expressed by Jad that
- 7 we had a very difficult time with the Office of the
- 8 Inspector General the first go-around. And so this has
- 9 been vetted. However, I do -- I do hear the suggestion
- 10 and the concern, and I think we're okay with amending
- 11 the language to include administrative capacity or
- 12 language that is already included in the provision that
- 13 was cited earlier.
- 14 But I don't know that we're going to be able to
- 15 get this through the IG. And so I would just ask the
- 16 committee that if we are not able to make a case and
- 17 get their support, that the committee would be --
- 18 essentially would understand that we did our best, made
- 19 our -- put our case forward. I don't want this
- 20 provision, though, to slow down the process, and as Jad
- 21 mentioned, we're very focused on trying to get this

- 1 final rule by the end of the year.
- 2 So we would be open to the amendment. I would,
- 3 you know, suggest that maybe we be much more specific
- 4 and say something like "if the unit cannot be rebuilt
- 5 within 1 year because of administrative capacity and/or
- 6 geographic location," and then we would continue.
- 7 MS. FIALA: Earl?
- 8 MR. EVANS: Earl Evans, Haliwa-Saponi Indian
- 9 Tribe.
- 10 One more time. I have -- my question is, if
- 11 instead of -- okay, I understand what you're saying.
- 12 The clock doesn't start ticking until the demolition is
- 13 complete. So if I have a planned demolition, I haven't
- 14 gotten to it yet, the clock hasn't started ticking
- 15 until the demolition has been completed, whatever the
- 16 impediment.
- 17 But are we doing ourselves more harm to limit it
- 18 to, say, administrative capacity or geographic
- 19 location? Would we be better to say if the unit cannot
- 20 be rebuilt within 1 year because of reasons cited in
- 21 the statute, then the Indian tribes, TDHEs, et cetera,

- 1 may request approval, yada yada.
- 2 Could we do something particular to that or maybe
- 3 even cite the section that contains the subsections
- 4 (c), (d), and (e).
- 5 MR. ATALLAH: I think you're -- if you're going to
- 6 go that route, I think you're okay sort of going along
- 7 the lines with what Lourdes has recommended. You can
- 8 say if the unit cannot be rebuilt within 1 year because
- 9 of administrative capacities and other challenges faced
- 10 by the recipient, including, but not limited to,
- 11 geographic distribution.
- Just copy the language from the statute is
- 13 probably -- if you're going to go that way, just pull
- 14 the language from the statute. We'll fight it
- 15 internally. If we lose, we lose. If we win, we win.
- MS. FIALA: So, Christine, that would be copying
- 17 the language from -- that would be (c)(1), which is the
- 18 relative administrative capacities and other challenges
- 19 faced by the recipient.
- 20 So are there any other comments on -- while we're
- 21 putting it up on the screen, on this language?

- 1 MS. BRYAN: Gary, is your card still up?
- MS. FIALA: Oh, sorry. Gary Cooper?
- 3 MR. COOPER: Gary Cooper. It was, but I think my
- 4 question might have just been answered. I'm trying to
- 5 determine whether or not it was. Because my original
- 6 recommendation would be would it make sense to do what
- 7 Jad had suggested and just break down the two deals
- 8 under (c), like (c)(i) and (c), you know, (ii).
- 9 And that said, because of geographic distribution
- 10 as one of the reasons, and then the other one is
- 11 because of administrative capacity or whatever. But
- 12 considering what we're doing here, I think that might
- 13 also satisfy what folks' concern is, I think.
- I think I'm good with this.
- MS. FIALA: Any other questions?
- MS. BRYAN: I see a call for the question. I just
- 17 want to double-check HUD is okay with this friendly
- 18 amendment that's been made on the -- here? Okay.
- 19 Do we have a consensus?
- 20 MS. DIFUNTORUM: I need a clarifying answer first.
- 21 MS. BRYAN: We need a clarifying answer for Sami

- 1 Jo.
- MS. DIFUNTORUM: Sorry. Thank you.
- 3 So calling for consensus on this language with the
- 4 understanding if it doesn't make it through clearance,
- 5 we're reverting back to the original language. Is that
- 6 what we're voting on? The original proposal.
- 7 Okay, thanks.
- 8 MS. BRYAN: Okay. We're calling for a consensus
- 9 for what's on the screen with the understanding that if
- 10 it doesn't get through OMB clearance on the language
- 11 here that we're going to revert back to the original
- 12 language that does not include the underlined portion
- 13 of what's on the screen.
- 14 Do we have consensus?
- 15 (Voting.)
- MS. BRYAN: We have consensus. Thank you. Easy
- 17 over there, Jack.
- 18 MS. FIALA: I'm going to turn things back over to
- 19 Aaron. I think we're now going to walk through the
- 20 individual responses to the comments.
- 21 So I think we're going to start with the first

- 1 comment, which was recommended language for
- 2 demolition/rebuilding. It starts, "One commenter
- 3 stated that Section 302(b)(1)(C)." Is that correct,
- 4 Aaron?
- 5 MR. SANTA ANNA: That's right. Trying to find the
- 6 response. We took them out.
- 7 MS. BRYAN: What page are you working off of?
- 8 MS. FIALA: This is page 17.
- 9 MR. SANTA ANNA: Do we have the proposed response
- 10 available for the first comment? Yes, please.
- 11 As I mentioned, one of the reasons why we wanted
- 12 to be able to deal with the regulatory text first was
- 13 because I thought that as we were developing responses
- 14 to the comments, we wanted to be able to do a couple
- 15 things. You know, one is to express appreciation for
- 16 the comment, to show that we've considered it, and to
- 17 try to talk about some of the good things that we were
- 18 able to pull out or not, and also to note the fact that
- 19 we have reached consensus on language that would
- 20 provide for the 1-year clock.
- 21 So in response to the first comment, this is the

- 1 proposed response that we would be suggesting. "The
- 2 committee appreciates the recommendation submitted by
- 3 the commenter on the demolition provision, pursuant to
- 4 118(d). The committee considered the proposed
- 5 language, but ultimately concluded that the statute
- 6 requires rebuilding to be completed within 1 year of
- 7 demolition. The committee agreed by consensus,
- 8 however, to revise 318(d) that provides that the 1-year
- 9 clock does not begin until the demolition is complete."
- MS. FIALA: So opening up for discussion and
- 11 comments, questions about the proposed response to the
- 12 first comment about demolition.
- 13 (No response.)
- 14 MS. FIALA: Now I'm going to turn things back over
- 15 to the co-chairs.
- MS. BRYAN: All right. Do we have a call for the
- 17 question on this one?
- 18 (Response.)
- 19 MS. BRYAN: All right. Call for question. Do we
- 20 have a consensus on the proposed response to
- 21 recommended language for demolition and rebuilding?

- 1 (Voting.)
- MS. BRYAN: We have a consensus. Thank you.
- 3 Turn it back over to Sara or Aaron.
- 4 MS. FIALA: The next comment would be on page 18
- 5 of the packet. Aaron?
- 6 MR. SANTA ANNA: This is the comment that
- 7 recommended that we use dictionary terms to define
- 8 "demolition" and "rebuilding." And if we could add the
- 9 proposed response up there, please?
- 10 And the response would just simply again indicate
- 11 appreciation for their comments that were sought for
- 12 responses on demolition issue posed by the proposed
- 13 rule. Specifically, "The comments regarding the past
- 14 and present tense of the terms 'demolish' and
- 15 'rebuild,' respectively, as used in the statute offer
- 16 the committee a useful starting point for developing a
- 17 revised section addressing demolition.
- 18 "The committee also agrees that the purpose of the
- 19 statute is to create an incentive for tribes to
- 20 expeditiously rebuild housing units and to give all
- 21 tribes a reasonable period of time to rebuild and,

- 1 after considering the comments, believes that a 1-year
- 2 period for rebuilding is a reasonable period of time to
- 3 rebuild for all tribal communities, including tribes
- 4 who live in remote communities. The revised demolition
- 5 regulation agreed to by consensus as Section
- 6 1000.318(d) incorporates and builds upon the comments
- 7 provided."
- 8 MS. FIALA: Comments or questions?
- 9 (No response.)
- 10 MS. FIALA: So I'll turn things back over to Jason
- 11 and Annette.
- MS. BRYAN: This is -- yes? Earl?
- MR. EVANS: Earl Evans, Haliwa-Saponi Indian
- 14 Tribe.
- The part that's giving me a little bit of
- 16 indigestion is that part that says "believes that a 1-
- 17 year period for rebuilding is a reasonable period of
- 18 time to rebuild for all tribal communities, including
- 19 tribes who live in remote communities." That's the
- 20 part that's giving me a little bit of pause.
- 21 I understand what was said before about the last

- 1 one that we talked about, the demolition and rebuild,
- 2 and that the demolition is not considered -- that the
- 3 time doesn't start ticking until the demolition is
- 4 complete and the site is ready for rebuilding.
- 5 However, not knowing what other factors may affect
- 6 tribes in certain geographies from still completing
- 7 that rebuilding project within a year is -- so that's
- 8 why I kind of have that concern about "believes the 1-
- 9 year period for rebuilding is a reasonable period of
- 10 time."
- 11 So I think that -- that with the exception of that
- 12 part, I think if you would take out that -- well, you'd
- 13 probably have to start at the whole sentence, take out
- 14 the whole sentence that starts at "committee." I think
- 15 if you take that out, then that's fine.
- MS. FIALA: You want to strike that whole
- 17 sentence, Earl?
- 18 MR. EVANS: Yeah. I think if you strike that
- 19 whole sentence and leave the rest, then that's fine.
- Thank you.
- 21 MS. FIALA: And so, HUD, this was your language.

- 1 (Pause.)
- 2 MR. SANTA ANNA: HUD would like to revise the
- 3 friendly amendment to end at "rebuilds," and everything
- 4 else could -- or "rebuild" and that everything else can
- 5 come out.
- 6 MS. FIALA: So you would like to keep "The
- 7 committee also agrees that the purpose of the statute"
- 8 all the way through "rebuild" and then strike the
- 9 remainder of the sentence?
- 10 MR. SANTA ANNA: Take out the -- what was struck,
- 11 the last sentence, yes. Wait, wait, wait. That's the
- 12 wrong "rebuild."
- MS. FIALA: The second "rebuild," Christine,
- 14 sorry.
- MS. CASTRO RAMÍREZ: Actually, Aaron?
- MR. SANTA ANNA: Yes?
- MS. CASTRO RAMÍREZ: We'd like to end at after
- 18 "housing units."
- MR. SANTA ANNA: After "housing units."
- 20 MS. CASTRO RAMÍREZ: So "The committee also agrees
- 21 that the purpose of the statute is to create an

- 1 incentive for tribes to expeditiously rebuild housing
- 2 units."
- 3 MS. FIALA: Sharon? Gabe? Jason? Okay.
- 4 MS. BRYAN: Very nice. I want to call for the
- 5 question. Do we have a proposed response on
- 6 recommended language for demolition and rebuilding in
- 7 front of you? Consensus?
- 8 (Voting.)
- 9 MS. BRYAN: We have consensus. Thank you.
- MS. FIALA: The next comment is found on page 18.
- 11 Aaron?
- MR. SANTA ANNA: This was the third commenter.
- 13 This is the comment that had talked about wanting to
- 14 ensure flexibility, wanting to talk about the potential
- 15 time limits for rebuilding. And we have a proposed
- 16 response that we can add.
- 17 (Pause.)
- MR. SANTA ANNA: The proposed response would read,
- 19 "The committee appreciated --" and I'll make that, no,
- 20 this is good. "The committee appreciates the
- 21 commenter's recommendations to define 'demolition' in a

- 1 way that maximizes flexibility for tribes. As stated,
- 2 the intent of Section 1000.318(d) is to incentivize
- 3 tribes to rebuild expeditiously within a reasonable
- 4 period of time.
- 5 "The committee understands the unique construction
- 6 constraints faced by some IHBG recipients due to short
- 7 building seasons, remote locations, and high
- 8 construction costs and has considered these factors in
- 9 the structuring of the demolition provision.
- 10 Nevertheless, the committee believes that a 1-year
- 11 rebuilding period is reasonable and allows for
- 12 flexibility for all tribes to rebuild within 1 year."
- 13 And we should also add here "with the option of
- 14 providing the additional year." How does that language
- 15 work? Because they could get a 1-year extension.
- 16 (Pause.)
- MR. SANTA ANNA: And just change "providing" to
- 18 "requesting."
- MS. FIALA: Jason? Whoops, I'm sorry. Earl?
- MR. EVANS: Thank you. Earl Evans, Haliwa-Saponi
- 21 Indian Tribe.

- 1 Really good job, Mr. Santa Anna. Unfortunately, I
- 2 will have to respectfully disagree on one small thing.
- 3 The last sentence. Personally, I'm good with
- 4 everything else except the last sentence. I don't know
- 5 how others feel about it, but I think if you just
- 6 delete that last sentence, it takes care of my
- 7 concerns.
- 8 And I think we've got to be consistent with what
- 9 we changed a couple of proposals ago. So, and I think
- 10 taking that out helps us do that.
- 11 Thank you.
- MS. FIALA: HUD, is that -- yes, okay. Jason
- 13 Adams?
- 14 MR. ADAMS: Yeah, Jason Adams, Salish Kootenai.
- I guess the problem, the concern I have in the
- 16 response is that the commenter in their first bullet
- 17 makes mention specifically to an issue that -- get on
- 18 the right page here -- that many of our tribes in our
- 19 region are dealing with, and myself in particular, is
- 20 contamination by meth production.
- 21 And so I would like in that comments where it

- 1 talks about "due to rebuilding seasons, remote
- 2 locations," insert in there somehow, I'm not a
- 3 wordsmith, but some reference to contamination or some,
- 4 some reference to what the commenter made reference to.
- 5 MS. FIALA: Do you have language that you would
- 6 like to --
- 7 MR. ADAMS: No.
- 8 (Laughter.)
- 9 MR. ADAMS: Irreparably contaminated meth
- 10 production, due to? I mean, that's just using their
- 11 words. I don't know how else to --
- 12 (Pause.)
- MR. ADAMS: Well, I guess maybe I want to amend my
- 14 own amendment here. Maybe just "methamphetamine
- 15 production and use" or something because not all
- 16 situations that I'm dealing with are specific to meth
- 17 production. It's meth use that's contaminating units,
- 18 too. "Contaminated," yes. That'd work, too.
- 19 Thank you.
- 20 MS. FIALA: And HUD, would that be an acceptable
- 21 friendly amendment?

- 1 Yes, Gabe Layman?
- 2 MR. LAYMAN: Gabe Layman, alternate for Teri
- 3 Nutter, Copper River Basin Regional Housing Authority.
- I wonder if that could maybe even be broader,
- 5 Jason, and simply read "contamination," and that would
- 6 extend in the event that you have contamination from
- 7 production of other drugs somehow or even contamination
- 8 that's not related to drugs.
- 9 MR. ADAMS: I guess I would agree to that as long
- 10 as it says "units contaminated by methamphetamine or
- 11 other drugs" and just strike "production." I think
- 12 it's important to mention methamphetamine that the
- 13 commenter mentions in this.
- MS. FIALA: And HUD, is that acceptable change?
- MS. FRECHETTE: We're just talking about possibly
- 16 broadening "contaminated by methamphetamine or other
- 17 contamination" because it could be other things apart -
- 18 besides drugs, right? It could be other things.
- MS. FIALA: So you'd want that to read
- 20 "contaminated by methamphetamine or other
- 21 contamination"?

- 1 MS. FRECHETTE: Contaminants.
- 2 MS. FIALA: Contaminants. Katherine? If you
- 3 could turn your microphone on, please.
- 4 MS. VASQUEZ: So my recommendation is
- 5 "methamphetamine contamination or other irreparable
- 6 contamination."
- 7 (Pause.)
- 8 MS. VASQUEZ: So you would take out the
- 9 "contamination" before the -- yeah. Yeah.
- 10 Right after "units," take out "contaminated." Or
- 11 I'm sorry, right after "methamphetamine." So "units
- 12 contaminated by methamphetamines or other irreparable
- 13 contaminants."
- MS. FIALA: All right. HUD, is that an acceptable
- 15 change?
- MS. FRECHETTE: The only question that I have is
- 17 the word "irreparable contaminants" because, for
- 18 instance, mold, I'm not sure that we would necessarily
- 19 categorize that as irreparable, and maybe we're getting
- 20 too specific. So I would just delete the word
- 21 "irreparable" and just use the broader word

- 1 "contaminants."
- MS. FIALA: Okay. So we're going to strike
- 3 "irreparable." Earl? All right. Carol?
- 4 MS. GORE: I am good.
- 5 MS. FIALA: All right. Are there any other
- 6 questions or comments about the language that's up, the
- 7 proposed language?
- 8 (No response.)
- 9 MS. BRYAN: I have a call for the question. Do we
- 10 have a consensus on the response in front of us on
- 11 recommended language for demolition and rebuilding? Is
- 12 there a consensus?
- 13 (Voting.)
- 14 MS. BRYAN: We have a consensus. Thank you.
- Oh, we have a dissension. My apologies. Leon, do
- 16 you have alternative language?
- MR. JACOBS: Leon Jacobs. I have a problem with
- 18 identifying a drug that we're expecting our residents
- 19 are going to contaminate the house with. I think
- 20 putting that in there creates a concern for me because
- 21 it's like we're expecting some of our residents from

- 1 doing, even though we know it happens.
- 2 But I think you could take out the word
- 3 "contaminated by," "contaminants," and so forth and not
- 4 identify the drug. I just have a problem with that.
- 5 MS. FIALA: So do you have a change that you would
- 6 like to see to the language, Leon?
- 7 MR. JACOBS: (Inaudible.)
- 8 MS. FIALA: So you'd like to say "damage by
- 9 contaminants"?
- 10 MR. JACOBS: Contaminated by -- contaminants.
- MS. FIALA: So are there any other questions or
- 12 comments about the new proposed language? Jason?
- MR. ADAMS: Yeah, Leon, thank you for your
- 14 comments. I guess what I was trying to accomplish,
- 15 Leon, with putting methamphetamine in there is, again,
- 16 to shed some light on the issue because a lot of us are
- 17 dealing with that issue. And to also acknowledge the
- 18 commenter and their efforts to acknowledge that issue
- 19 to us.
- I don't believe this is regulatory language that
- 21 we're fashioning here. It's just a response to the

- 1 comment, and so, therefore, I think it's okay to
- 2 mention the drug specifically in this comment.
- 3 MS. FIALA: Sharon? Could you turn your
- 4 microphone on? I'm sorry, Sharon.
- 5 MS. VOGEL: Pardon me. Sharon Vogel, Cheyenne
- 6 River Housing Authority.
- 7 I think it's important that we have to raise this
- 8 awareness. I mean, we're facing a huge problem in our
- 9 area, and it would be something that my region would
- 10 like to see.
- 11 Thank you.
- MR. JACOBS: Yeah, I appreciate the comments. And
- 13 I know that there is a growing problem. It has been
- 14 around for a while, but unfortunately, it's not the
- 15 only problem that is confronting us and so forth. But
- 16 there is a number of ways that we can highlight, you
- 17 know, and bring awareness to the problem and so forth,
- 18 and I hope that we can.
- 19 But in this light, it sort of says to me we're
- 20 expecting residents to do this sort of thing and
- 21 contaminate the houses and so forth.

- 1 (Pause.)
- 2 MR. SANTA ANNA: Would it help if we put
- 3 "contaminated by illegal use of" so that it suggests
- 4 that we're only looking at those -- those individuals
- 5 who go beyond, you know, what is just that smaller
- 6 subset of people who are violating the statute?
- 7 MS. FIALA: Jason?
- 8 MR. ADAMS: I guess I have a point of order. So
- 9 the original language that was put up there was --
- 10 there was a dissension. So this amendment is still
- 11 have to seek the makers of the proposal, which was HUD,
- 12 the full proposal, wouldn't have to seek their proposal
- 13 to amend the original language and not just strike this
- 14 because he made a comment?
- MS. FIALA: I believe that the proposal submitted
- 16 by HUD was rejected, and then Leon is presenting a
- 17 brand-new proposal. So Leon would be the originator of
- 18 this new proposal. Is that -- is that correct? Maybe
- 19 I need some caffeine.
- 20 I think we have Earl and then Aneva. Aneva?
- 21 MS. YAZZIE: The way I understood it is a proposal

- 1 was made, and there was a dissension, dissenter who
- 2 offered an amendment. But there's been no vote on that
- 3 amendment at this point.
- 4 MS. FIALA: Correct. So this is the brand-new
- 5 proposal presented by Leon. But it seems that there is
- 6 still some debate about the inclusion, the reference to
- 7 methamphetamine.
- 8 So I don't know if we want to call the question on
- 9 this proposal and then start back over again?
- MS. BRYAN: Call the question on the proposal
- 11 before us to recommend language for demolition and
- 12 rebuilding. Do we have a consensus?
- 13 (Voting.)
- 14 MS. BRYAN: We don't have a consensus. There are
- 15 a lot of dissenters. So I will leave it open for folks
- 16 to comment.
- MS. FIALA: Katherine, Jack, Aneva, Leon, Deirdre.
- 18 So we're going to start with Deirdre Flood. I'm sorry,
- 19 Leon, you need to -- there you go.
- 20 MS. VASQUEZ: Katherine Lyall Vasquez, Cowlitz
- 21 Indian Tribe.

- 1 So I believe I agree with Jason that we need to
- 2 respond to the commenter. So stating the meth
- 3 contamination doesn't necessarily agree or state that
- 4 residents will be doing it, but it affirms that we
- 5 heard the commenter, and this is how we're responding
- 6 to what the commenter said.
- 7 So I am recommending that we change that language,
- 8 would all be the same up until "due to the short
- 9 building sessions, meth contamination, or other
- 10 irreparable contamination."
- MS. FIALA: Deirdre?
- MS. FLOOD: Deirdre Flood, Washoe Housing
- 13 Authority.
- I just wanted to go back to the original comments
- 15 made earlier that I think we need to honor the -- as
- 16 much as I love and respect Leon, I feel we have to
- 17 honor the commenter's comments regarding their concern
- 18 like we talked about. I think that's very important as
- 19 part of our role as a committee.
- MS. FIALA: Thank you. Leon?
- 21 MR. JACOBS: I think I've made my point, but I'll

- 1 go back to the original language if that's going to
- 2 bring a consensus, and just pray for people that you're
- 3 having a problem with it. I know it's not only one
- 4 reservation. It's a lot of reservations, and it's a
- 5 difficult situation.
- 6 MS. FIALA: So there was a recommendation to go
- 7 back to the original language that did not pass most
- 8 recently. But I did want to go through, and Aneva, you
- 9 had a comment?
- 10 MS. YAZZIE: Thank you. Aneva Yazzie, Navajo
- 11 Housing Authority.
- 12 If we're going back, I think "irreparable" was
- 13 taken out.
- MS. FIALA: Correct.
- MS. YAZZIE: Yeah.
- MS. FIALA: Christine, can you go back to -- and
- 17 then Jack?
- 18 MR. SAWYERS: First of all, I wanted to comment
- 19 that finally they put the "w" in my name. I did
- 20 something really heroic when I was young, and so I won
- 21 that "w." And so I appreciate you putting it back in.

- 1 Leon, I truly believe you're very concerned about
- 2 telling folks they might be using drugs. But the fact
- 3 is, is I know housing authorities, very good -- very
- 4 well-run housing authorities have boarded-up houses.
- 5 And I expect to have more.
- 6 We spent -- just in our initial survey, we spent
- 7 about \$500,000, and we're still spending money. So I
- 8 don't think -- and I want to do something to get this
- 9 passed because it's important. I think we all agree
- 10 it's just that wording that we want to put together.
- But I do expect to have more meth, and everybody
- 12 else, if you're realistic, you'll expect to have some
- 13 meth. And so I don't feel that's a problem. I think
- 14 that Jason just wanted to highlight that.
- I mean, I'm willing to do most anything to pass
- 16 this because it's important. So I think it's just a
- 17 matter of how we do that, and I think we all -- all
- 18 want to do it. I expect and I live in communities
- 19 where they're really close, and I expect we're going to
- 20 have more meth. In fact, I know damned well we are.
- 21 And I spent a lot of money in the past.

- 1 And so I think Jason is kind of right that we do
- 2 need to highlight that problem because it is a problem.
- 3 And so whatever we can do to put that together, you
- 4 know, I've been around a little while, and let's see
- 5 what we can do to pass this because we're so dang
- 6 close.
- 7 MS. FIALA: Thank you. Leon?
- 8 MR. JACOBS: Thank you, Jack. And I think we've
- 9 highlighted it here this afternoon. So I'm willing to
- 10 go back to the original language.
- MS. BRYAN: We have a call for the question. Is
- 12 there consensus on the language in front of you on
- 13 recommendation language for demolition and rebuilding?
- 14 Do we have a consensus?
- 15 (Voting.)
- MS. BRYAN: We have a consensus. Thank you.
- 17 (Pause.)
- MS. FIALA: So we have -- we're going to go back
- 19 next to the response that was tabled surrounding the
- 20 national tribal survey, but I don't know if we want to
- 21 go ahead. We're supposed to be scheduled for a break

- 1 in 10 minutes. So I didn't know if you wanted to
- 2 present this first or whether we wanted to go to break?
- 3 MS. BRYAN: I think this may take longer than 10
- 4 minutes. So I'll propose that we take a 15-minute
- 5 break and then reconvene.
- 6 Thank you.
- 7 (Recessed at 2:36 p.m.)
- 8 (Reconvened at 3:12 p.m.)
- 9 MS. BRYAN: Looking up on the screen, "A need for
- 10 a federally" -- is that where we're at -- "federally
- 11 conducted national tribal survey."
- MS. FIALA: So this is the response that we had
- 13 started working on that got tabled. We had asked HUD
- 14 to come up with a revision to the language. I believe
- 15 they have done that. So I'll let Aaron briefly review
- 16 that language first. So we're going to be looking for
- 17 now on this screen here.
- MR. SANTA ANNA: Thank you very much.
- I wanted to just talk to the language that we've
- 20 made, the changes that we've made. I wanted to
- 21 personally apologize to the committee. When I was

- 1 drafting this, I should have taken a little bit more
- 2 time to draft it in a way that was a little bit more
- 3 balanced.
- I did go back, as was recommended, into the --
- 5 into the report that the study group did and found the
- 6 language that we've added here, trying to talk to the
- 7 fact that if adequately funded, could have sample size
- 8 in excess of the ACS, that sample survey questions
- 9 would be sensitive tribal areas, and that a sampling
- 10 frame for -- reflective of the eligible population for
- 11 NAHASDA funding and a sampling frame for -- it has to
- 12 be more reflective of the eligible population for
- 13 NAHASDA funding.
- And then it's dropping the word "however" for
- 15 "nevertheless." But we did want to try to emphasize
- 16 that we were always trying to be balanced in our
- 17 comments and perhaps didn't hit that mark on this one,
- 18 and I apologize.
- MS. FIALA: Thanks, Aaron.
- 20 So I understand that there is -- are some
- 21 revisions to our new language that had -- Sharon Vogel?

- 1 MS. VOGEL: Yes, I'd like to -- I have our tribal
- 2 comments pulled up, please, for discussion, and I
- 3 propose that for discussion.
- 4 MS. FIALA: So just for clarification. So this is
- 5 an amendment to the --
- 6 (Pause.)
- 7 MS. FIALA: And then, Sharon, was your amendment
- 8 including or not including the language that Aaron had
- 9 added that's underlined at the bottom?
- MS. VOGEL: Not included.
- 11 FEMALE SPEAKER: What did she say?
- MS. FIALA: So not include the language that Aaron
- 13 -- as a starting point. So this is a revision to the
- 14 language presented by Aaron. So I'll let --
- MS. VOGEL: Also this just wasn't from one region.
- 16 There was group that worked on this language. So it
- 17 was a result of several -- several people getting
- 18 together.
- MS. FIALA: So, Christine, I think they wanted to
- 20 strike out what Aaron had added.
- 21 And then I think if we could just for the sake of

- 1 trying to make it a little cleaner, Christine, can we
- 2 just copy that paragraph and then take out the
- 3 strikeouts? And then if we need to come back to this,
- 4 but I think it's a little hard to read the way it is.
- 5 (Pause.)
- 6 MS. FIALA: Does that read correctly to those that
- 7 submitted this? Yes, okay.
- 8 So just for the record, "The committee emphasizes
- 9 that IHBG Negotiated Rulemaking Data Study Group
- 10 examined the development of a national tribal survey
- 11 that would rely on tribally driven data sources. The
- 12 pros and cons of the committee's analysts are presented
- 13 in the final Data Study Group report and, more
- 14 particularly, the individual data source evaluations in
- 15 the appendices.
- 16 "No consensus could be reached on using any
- 17 alternative to ACS data, including a national tribal
- 18 survey. HUD has stated that they do not believe they
- 19 have the resources to either design and administer a
- 20 national tribal survey or to audit data collection
- 21 efforts to ensure that the data from tribal sources is

- 1 being collected in a fair and equitable manner and,
- 2 thus, unusable in the IHBG formula.
- 3 "However, HUD will continue to work with the
- 4 American Indian and Alaska Native Data Improvement
- 5 Workgroup, National Advisory Committee, and other
- 6 consultation efforts, working to design 2020's
- 7 decennial census to" -- I think that "to" should --
- 8 "improve collection in tribal communities."
- 9 So comments, questions? Heidi?
- 10 MS. FRECHETTE: A few comments. I think what we
- 11 want to say in the second sentence is the committee's
- 12 "analysis," not "analysts."
- 13 And then what number is it? The sentence starting
- 14 with "HUD had stated that they do not believe they have
- 15 the resources." That's very passive. HUD can state
- 16 assertively that we do not have the resources to design
- 17 and administer the survey. No, I mean, just "HUD does
- 18 not have the resources."
- 19 (Laughter.)
- MS. FRECHETTE: I wasn't clear on that. I
- 21 apologize. HUD does not -- "HUD does not have the

- 1 resources to either design or administer."
- 2 MS. FIALA: Leon?
- 3 MR. JACOBS: Leon Jacobs. Can you identify the
- 4 American Indian and Alaska Native Data Improvement
- 5 Group? Who are they, and --
- 6 MS. FIALA: Is this a question, or you want the
- 7 language inserted?
- 8 MR. JACOBS: We'd like to know who this group is.
- 9 MS. FIALA: I'm going to defer to Todd. This
- 10 I'll let -- well, go ahead, Todd.
- MR. RICHARDSON: Well, the answer is it's a group
- 12 of career, mostly career Federal employees, who are --
- 13 do work with Native Americans in the different Federal
- 14 agencies and work with data that the Census Bureau and
- 15 other agencies produce to try to talk about what data
- 16 exists and how is it being used and how could it be
- 17 improved.
- 18 So it's a Federal workgroup. OMB convened it.
- MS. FIALA: David?
- 20 MR. JACOBS: So you're saying that's a group of
- 21 HUD staff or --

- 1 MR. RICHARDSON: No. It's actually -- I'm the
- 2 only HUD staff person that attends the meetings.
- 3 There's other folks from Department of Interior, from
- 4 the Census Bureau, from BIA because it's part of the
- 5 Department of Interior. That's mostly who attends.
- 6 And mainly, it's an information sharing and then
- 7 talk through the -- like, for example, talking about,
- 8 okay, what's being done to try to reduce the
- 9 possibility of an undercount with the Census 2020.
- 10 That's the kind of question we talk about. We can talk
- 11 about why it causes problems for us in our programs.
- 12 So that's the genesis of that.
- MR. JACOBS: I have a concern, and I don't know
- 14 how I can come up with a consensus on a group that we
- 15 don't know who they are and what their role is and so
- 16 forth.
- MR. RICHARDSON: Well, if you -- I mean, I have no
- 18 objection if we want to just delete that. "However,
- 19 HUD will continue to work with --" If you'd like, we
- 20 can just delete that whole line.
- 21 However, it was mainly to communicate that we want

- 1 to continue to improve the data, and we're making an
- 2 effort to do so. That was the purpose of the line in
- 3 any case.
- 4 MS. FIALA: David Greendeer?
- 5 MR. GREENDEER: Good afternoon. David Greendeer,
- 6 the Ho-Chunk Nation.
- 7 I just have a few issues. One is actually just a
- 8 clarification on the line on the bottom for where it
- 9 says "However, HUD." There's a National Advisory
- 10 Committee portion, and I was just curious if that needs
- 11 to actually state National Advisory Committee of like
- 12 the Census Bureau or something like that, or if it's
- 13 just called National Advisory Committee because that
- 14 seems too broad.
- But at the same time, just I'm actually in
- 16 disagreement with that whole line. And the only reason
- 17 is, basically, we're making an assumption that every
- 18 one of these agencies is going to have we'll call them
- 19 quality measures that tribes should all use to evaluate
- 20 the best linkage strategy that they would do with the
- 21 census or however they're deriving their information,

- 1 right?
- Which means that there are some conditional
- 3 assumptions that are actually -- that actually creates
- 4 like an ambiguity over any type of independent
- 5 variables that are going to be used on any type of
- 6 survey data. So because it does that, you cannot
- 7 compare apples to oranges, which was the original issue
- 8 that we talked about.
- 9 And when we start looking at ways to create all
- 10 apples, let's say, we are now taking vital dollars away
- 11 from smaller tribal communities who are not represented
- 12 on any one of these boards and who do not have the
- 13 voice or the infrastructure in place to go through and
- 14 actually say this is what -- this is what the issues
- 15 are. We're actually looking at groups and tribes that
- 16 only have the resources or limited resources, let's
- 17 say. But they have resources to still get their voices
- 18 heard.
- 19 I am just -- our nation is worried for other
- 20 tribal nations that will be underrepresented and that
- 21 also then our purpose is to try to get funding

- 1 distributed to everyone in an equitable manner. But at
- 2 the same time, that actually goes against that portion
- 3 of it then with the underrepresentation.
- 4 There is one more critical issue, and that's our
- 5 nation actually just went through and conducted their
- 6 own tribal census. We've developed our own
- 7 measurables, let's say. You have 567 nations,
- 8 sovereign nations. I'm worried that from a whole other
- 9 perspective, without tribal governments creating their
- 10 own census that's approved through resolution of their
- 11 own tribal law, being recognized by every one of these
- 12 agencies that it would be going through, that you would
- 13 actually have a much larger issue at hand.
- 14 Because my argument has been that our nation the
- 15 whole time, the U.S. census should not tell us what our
- 16 tribal information should look like. That's not
- 17 inclusive, and that's what the argument has been early
- 18 on, too, that it's not inclusive of all the data that
- 19 we like to see.
- We have to go through, we have to approve the
- 21 different mapping locations. We're the ones that are

- 1 responsible for doing that. So I'm not sure what this
- 2 is actually going to do other than harm tribal nations
- 3 in the future. It might help some, but I actually
- 4 think it would have a much larger effect on harming
- 5 people because it's just now you're pulling just key
- 6 areas out, and it's only going to help pockets.
- 7 Right now, I'm not saying that the formula is
- 8 right. I'm not saying that the ACS was the right way
- 9 or using the old data from the 2000 census. But this,
- 10 to me, is not going to build on something that we're
- 11 going to have an answer to. I think the resources
- 12 could be used much wiser.
- MS. FIALA: So were you okay with the strikeout
- 14 then? Will that --
- MR. GREENDEER: That's what I would suggest.
- MS. FIALA: Okay, all right. Jason Adams?
- 17 MR. ADAMS: Jason Adams, Salish Kootenai.
- I guess the concern I have is, excuse me, in
- 19 regards to the amendments Heidi proposed here a few
- 20 minutes ago. The last one was to strike out, as
- 21 stated, that they do not believe that they have. I

- 1 believe that was a HUD statement.
- 2 So I would hope we could keep "HUD has stated that
- 3 they do not have" and just strike "believe they have"
- 4 and strike that portion. But HUD has stated that they
- 5 don't have the resources to conduct this because the
- 6 committee didn't state that. HUD did.
- 7 MS. FIALA: Okay. Great. Sharon Vogel? Could
- 8 you turn your mike on? I'm sorry, Sharon.
- 9 MS. VOGEL: I do that every time. I apologize.
- 10 Sharon Vogel, Cheyenne River.
- 11 With the last sentence, the thing that I wanted to
- 12 capture, but since we're going to strike it, that's
- 13 fine, was that we use the word "tribal government
- 14 consultation" in there. Because other consultation,
- 15 you know, I would just like to see something specific
- 16 with tribal government and consultation.
- MS. FIALA: Thank you. Gary Cooper?
- 18 MR. COOPER: Gary Cooper. I do have a little bit
- 19 of heartburn with the proposed wording, and part of the
- 20 reason why is -- and I think Aaron did a good job with
- 21 incorporating a lot of the concerns that the Data Study

- 1 Group identified related to time and resources and
- 2 costs and other things.
- 3 And I don't know that this proposal accurately
- 4 captures all of those concerns that the Data Study
- 5 Group identified as being a hindrance or a concern. I
- 6 don't necessarily know if it's a hindrance, but a
- 7 concern with being able to create a national tribal
- 8 survey.
- 9 And I really think that if we're going to use
- 10 wording similar to this that we need to be sure to
- 11 capture that, too, and not just say -- I don't see how
- 12 we can do it without being sure to capture that. And I
- 13 think part of Aaron's comments did do a good job with
- 14 that, and I would defer to maybe some other group,
- 15 workgroup members, if they have any suggestions on
- 16 maybe how we do that.
- But that's my concern with the proposed language
- 18 here.
- MS. FIALA: Thank you. So I think we have Jason
- 20 and -- Jason Adams?
- 21 MR. ADAMS: Jason Adams, Salish Kootenai.

- 1 Gary, I guess how I'd respond, I just wanted to
- 2 respond to your comment, is as I understand how this
- 3 was fashioned is instead of going through because the
- 4 one document that was produced by the Data Study Group
- 5 that I was a part of, the one document that's out there
- 6 that we make reference to in regards to a national
- 7 tribal survey administered by a Federal agency is 24
- 8 pages. And it goes into in-depth of the pros and cons
- 9 of the discussion.
- 10 And so I think instead of trying to pick the
- 11 pieces out of that and put it into this, that's why the
- 12 recommendation makes reference to that document.
- MR. SANTA ANNA: I just wanted to add, you know,
- 14 one thing to our discussion, and that was to
- 15 reemphasize the fact that what we're trying to do here
- 16 is fashion a response to a comment that we received.
- 17 This is not going to affect any of the regulatory text
- 18 that the committee has already approved by consensus.
- 19 And this is the type of thing where it shows the
- 20 agency's respect for the public commenter, just to be
- 21 able to say that we have your comments, and we have

- 1 considered it. And just doing a response.
- 2 I think it's clear that everybody should
- 3 understand that the preamble language that we're
- 4 working on here will eventually fall away. That is
- 5 that the only thing that's codified in the Code of
- 6 Federal Regulations is the regulatory text. And if
- 7 issues come up regarding what we meant in the
- 8 regulatory text, that's when people come back to this
- 9 kind of stuff.
- 10 But largely, this is going to fall away after we -
- 11 after we codify the rule. I just wanted to be able
- 12 to emphasize that so that we can, you know, focus
- 13 discussion.
- MS. FIALA: Thank you, Aaron. Are there other
- 15 comments, questions? Gabe?
- MR. LAYMAN: Gabe Layman, alternate for Teri
- 17 Nutter, Copper River Basin Regional Housing Authority.
- 18 So there are really two different approaches that
- 19 the committee is looking at to dealing with this
- 20 particular provision, and one is to try to articulate
- 21 the primary pros and cons of this particular data

- 1 source.
- 2 And the other is to say, look, there's been a lot
- 3 of work that's already been done to articulate those
- 4 pros and cons in the final report of the Data Study
- 5 Group and specific data evaluations. The question is
- 6 whether we want to spend our time here today trying to
- 7 figure out which of those pros we list, which of the
- 8 cons we list, which don't rise to the level of being
- 9 listed, or whether we simply, as a committee, want to
- 10 make reference to all of that work that's previously
- 11 been done and incorporate those references into this
- 12 language.
- Personally, I think I would speak to the latter
- 14 approach because, if nothing else, it will save us a
- 15 great deal of time and energy today.
- MS. FIALA: Thank you. Other comments or
- 17 questions?
- 18 (No response.)
- MS. FIALA: All right. Then I'll turn things back
- 20 over to the co-chairs.
- MS. BRYAN: Thank you, Sara.

- 1 So we have language in front of us today to
- 2 respond, a recommended response to the need for a
- 3 federally conducted national tribal survey. I'm going
- 4 to call for the question. Do we have consensus on the
- 5 language presented in front of us?
- 6 (Voting.)
- 7 MS. BRYAN: Thank you. We have consensus.
- 8 (Pause.)
- 9 MS. FIALA: So we are going to be now looking at
- 10 the nonconsensus item, which in the packet is page 21,
- 11 and I'll go ahead and turn things over to Aaron.
- MR. SANTA ANNA: Thank you.
- 13 I think we're at a point in the discussion where
- 14 we are now ready to earn our keep. My own sense is
- 15 that this is really the most difficult issues that the
- 16 committee has to face, and we did -- we do have
- 17 comments on Sections 330 with regard to the ACS and its
- 18 use, with regard to the adjustment to the ACS, and then
- 19 we have comments regarding the ACS itself.
- In addition to that, there are comments on
- 21 volatility in Section 331, and my recommendation is

- 1 that we try to proceed sequentially with the sections,
- 2 leaving volatility to the end, where we can have a
- 3 broader discussion. Of course, you know, in some
- 4 sense, some of this might bleed over. So we'll just
- 5 continue -- we'll just move forward and try to deal
- 6 with them as we can.
- 7 The first comment that I would like us to address,
- 8 though, is -- and I'm not sure what page it is.
- 9 MS. FIALA: Page 21. It's page 21, comment number
- 10 6.
- MR. SANTA ANNA: I'll give us a little time to put
- 12 this up. I'm sorry. Because I'm switching it up on
- 13 everybody.
- 14 (Pause.)
- MR. SANTA ANNA: This is a comment that we got
- 16 regarding the validity of the -- of using ACS for the
- 17 other variables with the adjustment, I think. Yes.
- 18 Several commenters expressed concern with the
- 19 adjustment and said that it's not reasonable to assume
- 20 that an undercount of one variable, AIAN persons,
- 21 should be applicable to the other variables.

- 1 The reason why I suggest that we start here is
- 2 because, as we had indicated in our discussion the
- 3 other day or last week in preparation for the committee
- 4 meeting here today, that HUD is going to for several
- 5 reasons, including the fact that we were more concerned
- 6 about moving forward with the nonconsensus item and
- 7 also giving another view at the way the adjustment
- 8 worked with regard to how it would control volatility,
- 9 to -- to not push that one forward.
- 10 Consequently, if there's a response there that we
- 11 can look at? The response would basically state that,
- 12 that we appreciate the comment, that HUD's proposed
- 13 adjustment to reduce some of the likely error in the
- 14 ACS areas caused by county-based sampling and to
- 15 address the undercount in the database in the base
- 16 decennial census is used as a core component in -- oh,
- 17 that's what HUD proposed.
- 18 "After careful consideration, HUD has decided not
- 19 to move forward with the adjustment. HUD has
- 20 determined that it does not have -- that it does not do
- 21 enough to address volatility associated with small

- 1 areas to warrant its introduction as a nonconsensus
- 2 adjustment."
- 3 So, essentially, in addition to -- so this would
- 4 be our response to the comment. We would, of course,
- 5 make the appropriate revision to the regulatory text as
- 6 well.
- 7 (Pause.)
- 8 MS. BRYAN: Any questions on this language in
- 9 front of us or comments?
- MS. FIALA: I think we're going to put up on the
- 11 screen what the corresponding changes to the regulatory
- 12 language would be.
- MS. BRYAN: Okay.
- 14 (Pause.)
- MR. SANTA ANNA: The associated revision to the
- 16 regulatory text would be to delete the word
- 17 "adjustment" after "estimates." I saw somebody had the
- 18 little pointer. Oh.
- 19 (Laughter.)
- MR. SANTA ANNA: All the way to the end.
- 21 MS. FIALA: So this is looking at now the proposed

- 1 response and the corresponding adjustment to the
- 2 regulatory language. So questions or comments?
- 3 Heidi?
- 4 MS. FRECHETTE: Aaron, just to clarify, in the
- 5 public comments on this proposed change, did we receive
- 6 any comments in support of that -- of that language?
- 7 MR. SANTA ANNA: Yes, we did. I believe we
- 8 received one comment that was supportive of the
- 9 adjustment.
- 10 MS. FRECHETTE: And then we received comments that
- 11 weren't supportive?
- MR. SANTA ANNA: Yes. The majority of the
- 13 comments were not supportive of the adjustment.
- MS. FRECHETTE: Okay. Thank you.
- MS. FIALA: Additional discussion, questions? The
- 16 response, yes, would be -- this is the proposed
- 17 response.
- 18 (Pause.)
- MR. SANTA ANNA: I switched it up a little bit so
- 20 that we could deal with this issue first. It's the
- 21 third comment in. I think it's on page 21.

- 1 The comment is, "The control weights within the
- 2 ACS is not a valid measure of the other variables."
- 3 And as we've indicated up there that the comment is,
- 4 "Several commenters expressed concern with the
- 5 adjustment of Section 330(b)(2) and said it is not
- 6 reasonable to assume that an undercount in one
- 7 variable, AIAN persons, should be applied to the other
- 8 variables."
- 9 So this is our proposed response, which confirms,
- 10 as we talked about last week, that we would not be
- 11 moving forward with this, and this would be the change
- 12 to the regulatory text.
- MS. FIALA: Co-chairs?
- MS. BRYAN: Jason?
- MR. ADAMS: Jason Adams. Salish Kootenai.
- I guess the comment that I would make on this
- 17 issue is, is all of the response and the action that's
- 18 been taken has all been HUD. It's not been this
- 19 committee, and so I'm having a hard time, you know,
- 20 inserting some language here or disagreeing because HUD
- 21 did this as a nonconsensus issue. You took this

- 1 action, implemented this new regulatory language, and
- 2 now you're changing it.
- 3 This really seems to be out of the committee's
- 4 hand other than to say, yeah, what you did here is a
- 5 good encapsulation of what you did, and I'll agree to
- 6 it. I mean, I don't know what else we can do as a
- 7 committee because this is all HUD's work.
- 8 MS. FIALA: Are there other questions or comments,
- 9 responses to Jason's comment?
- MS. BRYAN: Thank you, Jason.
- MS. FIALA: Sharon?
- MS. VOGEL: Just for the record, I do want it
- 13 known that, to me, HUD has a responsibility and
- 14 obligation to make the adjustments where there is
- 15 unfairness. And so how HUD chooses to do that, you
- 16 know, it's their prerogative or their responsibility.
- 17 So I guess since it was a nonconsensus item and
- 18 HUD made a decision, you know, that was their decision
- 19 to make. Of course, the adjustment worked well for
- 20 some of the tribes, you know, that were undercounted.
- 21 And by changing their action, it just means that the

- 1 undercounts are unfair and that you have to live with
- 2 it, I guess.
- 3 So I just wanted to make that comment. Thank you.
- 4 MS. BRYAN: Thank you, Sharon. Any more
- 5 discussion on this response, this response to the
- 6 public comment?
- 7 (No response.)
- 8 MS. BRYAN: I'm going to call for the question.
- 9 Do we have consensus on the response in front of us,
- 10 "Control weights within the ACS not a valid measure of
- 11 other variables?"
- 12 (Voting.)
- MS. BRYAN: Okay. Seeing no dissension -- oh, Mr.
- 14 Jack?
- MR. SAWYERS: With a "w." I guess I'm not voting
- 16 on it because it's HUD's decision. I'm not against it
- 17 or for it. I just don't think it's my vote counts.
- 18 So, I mean, if you want me to say yes, that's okay.
- 19 But it really is out of our hands. Why are we voting
- 20 on it?
- 21 Let's just paggle on. HUD has already made the

- 1 decision, and so I'm just saying let's go to the next
- 2 step. It's not up to the -- it's already been taken
- 3 care of.
- 4 Thank you very much.
- 5 MS. BRYAN: Thank you, Mr. "w" Jack.
- 6 So I'll -- you have the option to abstain. I'll
- 7 call for consensus again. Or if you want to vote it
- 8 down, do you have an alternative to propose for the
- 9 committee?
- 10 MS. YAZZIE: Is this the committee's --
- MR. SAWYERS: I gave you one. Don't vote on it.
- MS. FIALA: Another comment from Sharon.
- MS. BRYAN: Aneva?
- MS. YAZZIE: Thank you. Thank you, Madam Chair.
- 15 Aneva Yazzie, Navajo Housing Authority.
- 16 Perhaps I'm just listening to the discussion, and
- 17 maybe to clarify even the dissension of the committee,
- 18 this is what I'm hearing in written format and in the
- 19 response that a unilateral action was taken by HUD, and
- 20 it's with dissension that we have -- there was
- 21 dissension by the committee. However, HUD appreciates

- 1 the comment.
- 2 Something to qualify, I think, the sentiment I
- 3 think I'm seeing being expressed by this committee or
- 4 certain committee members that, you know, and the
- 5 action that was taken that was not consensus based. So
- 6 maybe something just to that effect to capture, I
- 7 think, the essence I think of the sentiments and
- 8 expressions that I'm hearing from the committee members
- 9 and just to outline the factual basis as to what
- 10 occurred here perhaps, Madam Chair.
- MS. BRYAN: Thank you, Aneva.
- 12 So this proposal got voted down. Can you make a
- 13 new proposal or offer what you said, and we'll capture
- 14 that, please?
- MS. FIALA: While you're crafting that, I don't
- 16 know if we could go to Sharon, Aneva, and give you a
- 17 couple moments?
- 18 MS. VOGEL: I guess I had a clarifying question
- 19 for Aaron. It doesn't make any difference, Aaron, what
- 20 the committee votes. You're still going to take your
- 21 action. So you really don't even need a vote from the

- 1 committee. Correct?
- 2 MR. SANTA ANNA: I think we're trying to come up
- 3 with some language that might try to address the issue,
- 4 and if -- you have it?
- 5 MS. CASTRO RAMÍREZ: Yes. So we would like to
- 6 propose that maybe we'd preface this paragraph with
- 7 "The committee believes that this is a HUD decision."
- 8 And then we go into "HUD appreciates the comment" and
- 9 continue to the point that -- that was made earlier
- 10 because there was nonconsensus, HUD proceeded with
- 11 making a decision.
- 12 So if that's what the committee would like to
- 13 capture, we're perfectly amenable to adding the
- 14 statement that captures that.
- MS. FIALA: Thank you. So, Aneva, did you have
- 16 language you would like to propose?
- MS. CASTRO RAMÍREZ: We can tweak the language a
- 18 bit, but something to that end.
- MS. YAZZIE: Let me offer. "The committee
- 20 acknowledges this was a unilateral action taken by HUD
- 21 and decision, "something to that effect. Let's see,

- 1 "given the nonconsensus position." Well, I'm adding
- 2 more to it. Let me think. By HUD. Given the
- 3 nonconsensus, consensus position of the committee -- of
- 4 the committee. Of -- sorry. I'm open for further
- 5 edits.
- 6 Oh, it's one sentence, actually. HUD, delete the
- 7 period, a small "g".
- 8 MR. SANTA ANNA: The only -- the only -- the
- 9 thing I would change is I would delete the words
- 10 "unilateral action." And if you would want to
- 11 substitute "nonconsensus decision."
- MS. FIALA: Okay, great. So we're going to take
- 13 out "unilateral action" and put in "nonconsensus
- 14 decision." And then I think we could put a period and
- 15 then strike out.
- 16 So we have a new proposal. Any comments or
- 17 questions?
- MS. BRYAN: Was there a call for the question?
- 19 Okay. Do we have consensus on the new language in
- 20 front of us?
- 21 (Voting.)

- 1 MS. BRYAN: Seeing no dissension, we have
- 2 consensus. Thank you.
- 3 MS. FIALA: We're going to move on to the next
- 4 item. Aaron?
- 5 MR. SANTA ANNA: The comment that I'd like us to
- 6 next address is the one before this in your document
- 7 that says, "The ACS data is unreliable."
- 8 MS. FIALA: And that's on page 20 of the packet.
- 9 MR. SANTA ANNA: You can see here that we got
- 10 several comments on this. As I've written, one
- 11 commenter stated that he did not support 330(b)(2)
- 12 because the ACS is neither reflective nor
- 13 representative of the commenter's tribal community.
- 14 The commenter also stated that the flaws in the ACS
- 15 data cannot be fixed by weighing that uses the ACS
- 16 count of American Indian and Native persons.
- 17 The second is another commenter questioned the
- 18 accuracy of the ACS data, giving a sampling response
- 19 and inclusion rates as well as the strategy to capture
- 20 tribal enrollment information. The commenter concluded
- 21 that reliance on this data would harm poor tribes with

- 1 worse housing and thus disproportionally affect funding
- 2 accessible to them via the need component of the IHBG
- 3 funding formula.
- 4 And HUD has proposed and --
- 5 SPEAKER: (Inaudible.)
- 6 MR. SANTA ANNA: I'm sorry? Yes, yes. The edits
- 7 are HUD's. So --
- 8 MS. FIALA: There are some additions in the
- 9 underline that's not in the packet that was added after
- 10 these were distributed.
- MR. SANTA ANNA: And in the package that you
- 12 received, that last paragraph was not -- not complete,
- 13 and so I needed to -- we needed to add to finish that
- 14 thought. But essentially, what the response to the
- 15 commenter, to these comments would be is that the
- 16 committee and its Data Study Group did a thorough
- 17 review of the data sources and talks about the ACS as
- 18 the -- as you can see there.
- 19 "Although consensus was not achieved on using ACS
- 20 as a data source, HUD has determined that the ACS is
- 21 the most current and accurate data available for

- 1 measuring the need for funding under IHBG. The ACS
- 2 data is more current than the data currently being used
- 3 in the formula and are available for all eligible
- 4 tribes, with the planned data for the FY 2018
- 5 allocation to be based on ACS data collected between
- 6 2010 and 2014.
- 7 "This compares to the current data in the formula
- 8 that for most tribes are Census 2000 long form data
- 9 aged with IHS population change. Only one tribe has
- 10 submitted a challenge that are more current than other
- 11 ACS.
- 12 "Furthermore, as a mandatory survey with full-time
- 13 survey staff, the response rates exceed 90 percent for
- 14 most tribal areas, and quality control is high. For
- 15 the larger tribes that represent the majority of
- 16 housing -- housing need in tribal areas, the sample
- 17 sizes are large enough to have accurate estimates.
- 18 "The department recognizes that the ACS data do
- 19 have some limitations. Similar to the 2000 census,
- 20 tribes with fewer people in their service areas have
- 21 larger sampling error. The underlying data, the

- 1 underlying weights are county-based, causing additional
- 2 error for smaller areas.
- 3 "In addition, the 4.4 percent undercount of the
- 4 2010 decennial census for reservation and trust lands
- 5 is potentially present in the ACS because the ACS uses
- 6 decennial census adjusted for post census population
- 7 growth as its base data for weighting ACS.
- 8 "The smallest tribal service areas, the minimum
- 9 grant provisions, and overlapping service areas
- 10 alleviate the majority of the concerns about small
- 11 sample sizes, and small sample and small area weights.
- 12 In regards to the decennial undercount, HUD is
- 13 committed to work with the Census Bureau to improve the
- 14 accuracy of the counts."
- MS. FIALA: So I'll give everybody a minute -- I
- 16 know that was a lot -- to review the changes in the
- 17 packet.
- 18 (Pause.)
- MS. FIALA: Go ahead and open up for questions or
- 20 comments.
- 21 (Pause.)

- 1 MS. FIALA: All right. I'm going to go ahead and
- 2 turn things back over to the co-chairs.
- 3 MS. BRYAN: Okay. Looking at the comment and the
- 4 proposed response, are there any questions or changes
- 5 proposed to the language on the screen? Aneva?
- 6 MS. YAZZIE: Thank you, Madam Chair. Aneva
- 7 Yazzie, Navajo Housing Authority.
- 8 I recall looking at some of the data from ACS, and
- 9 we had some questions on some variables that alluded to
- 10 changes due to tribal members exiting the reservation,
- 11 which wasn't happening on our reservation. So there's
- 12 a statement there that just jumps out to me, which says
- 13 for the larger tribes that represent the majority of
- 14 housing need, excuse me, in tribal areas, the sample
- 15 sizes are large enough to have accurate estimates.
- I don't know. I don't believe that's true for
- 17 Navajo, just given our reading of the data when the ACS
- 18 runs were made. So I'd rather -- and I don't know,
- 19 furthermore, "as a mandatory survey," from there, to be
- 20 stricken all the way to "the larger sampling error" two
- 21 lines down perhaps.

- 1 Because that doesn't -- I mean, now you're reading
- 2 some of the statistics and some of the, I think,
- 3 assumptions being made in the reading of those
- 4 statistics perhaps. So we can just delete that
- 5 sentence, and so I would strike that.
- 6 Thank you.
- 7 MS. FIALA: So that looks like it was a friendly
- 8 amendment to the proposed language that HUD presented.
- 9 So, HUD, is this an acceptable change?
- 10 (Pause.)
- 11 MS. FIALA: All right. While HUD is conferring,
- 12 I'm going to go ahead and -- are you ready? So we're
- 13 going to have HUD respond, and then Jack.
- 14 (Pause.)
- MS. FIALA: Jack, do you want to go ahead?
- MR. SAWYERS: Just a quickie. It says
- 17 "commenters." It should say "commenters" on both
- 18 because there's more than one comment.
- MS. FIALA: Okay, thank you. We'll make that
- 20 change.
- Jack, I don't know if that's actually in the

- 1 response, the word "commenters." I think that was just
- 2 in the summary, which is not -- will not be included.
- 3 So, yes, now we're going back to the HUD response.
- 4 This was the HUD response to Aneva's friendly
- 5 amendment.
- 6 MS. FRECHETTE: I'm going to ask Todd to explain
- 7 our response.
- 8 MR. RICHARDSON: The information that is presented
- 9 here is in the study group report, that the study group
- 10 report -- the study group report that this group had,
- 11 we worked on for a year, states the pros and cons to
- 12 the ACS. And what I put here was from that -- findings
- 13 from that report.
- 14 So I think we could say, as we did with the other
- 15 issue about the tribal survey, indicate "as indicated,"
- 16 you know, the information. I guess, "The ACS data are
- 17 the most current and are the most" -- at the very top
- 18 here. "HUD has determined the ACS is the most current
- 19 and accurate data available for measuring the needs for
- 20 funding under IHBG."
- 21 And I think we can say something like the

- 1 information on the -- how the ACS data are in the
- 2 committee report. Actually, I'm being given text from
- 3 someone who knows how to write.
- 4 (Pause.)
- 5 MR. RICHARDSON: Wow, this is long.
- 6 (Laughter.)
- 7 MR. RICHARDSON: How about could we just say, "See
- 8 -- see the committee's final Data Study Group report?"
- 9 Could we just say that? No.
- 10 (Laughter.)
- 11 MR. RICHARDSON: "As discussed in the final Data
- 12 Study Group report."
- MS. FIALA: So then are you, with the addition of
- 14 this language, were you okay with the strikeout
- 15 proposed by Aneva?
- MS. VASQUEZ: Okay. Here's an idea. So just move
- 17 the "as discussed in the final Data Study Group report"
- 18 to after the phrase "The ACS data are more current --
- 19 are more current than the data currently being used in
- 20 the formula and are available for all eligible tribes,
- 21 as discussed in the "blah-blah, blah-blah.

- 1 And then we would -- we don't need the whatever
- 2 follows. Yeah, end it there. So also you can delete
- 3 the next sentence and the ones that Aneva had deleted.
- 4 Right.
- 5 MR. RICHARDSON: You can remove only one tribe --
- 6 MS. VASQUEZ: Yeah. Yeah.
- 7 MR. RICHARDSON: The other information that's at
- 8 the very -- I'm sorry. The information at the very end
- 9 about the undercount, that's actually not in the Data
- 10 Study Group report because that came out after the Data
- 11 Study Group report. So we may want to -- that could be
- 12 left in or removed, either way.
- MS. FIALA: Talking about the last paragraph,
- 14 Todd? No?
- MR. RICHARDSON: No, go ahead. I'm -- there is
- 16 one other thing we might want to add there, though,
- 17 just so folks understand. Tribes may still challenge
- 18 the ACS data, per the existing rule.
- MS. FIALA: All right. So --
- 20 MS. VASQUEZ: The phrase underlying weights
- 21 doesn't make sense now. So we end "as discussed in"

- 1 blah-blah and then --
- 2 MR. RICHARDSON: Yeah. So the issue about for the
- 3 smallest tribal area, et cetera. Hmm, that doesn't
- 4 make sense, given that we just deleted. No, we
- 5 actually still have that in here, don't we? I defer to
- 6 you guys.
- 7 MS. VASQUEZ: Okay. So in order to make it
- 8 comprehensible that we say the underlying weights are
- 9 county-based, we would bring back the phrase, "The
- 10 department recognizes that the ACS data do have some
- 11 limitations. Similar to the 2000 census, tribes with
- 12 fewer people in their service area have larger sampling
- 13 error. The underlying weights are county-based,
- 14 causing additional error for smaller areas."
- 15 Then it makes sense.
- MS. FIALA: So we have a partial acceptance of
- 17 Aneva's friendly amendment, and then with the addition
- 18 and removal of some other language.
- 19 MS. YAZZIE: Thank you. Aneva Yazzie, Navajo
- 20 Housing Authority.
- I appreciate the friendly amendment, and I was

- 1 just going to make that next amendment to unstrike
- 2 where it starts "the department recognizes." And I
- 3 think to be consistent, maybe we put "HUD" instead of
- 4 "the department" so it's specific to the agency.
- 5 "HUD recognizes that the ACS data do have -- does
- 6 have limitations," maybe. Maybe we can strike some --
- 7 "does have," maybe "does have some limitations."
- 8 Similar, county-based, and then I'm fine with that.
- 9 Thank you.
- 10 MS. FIALA: Great. Heidi? And you were also up
- 11 next in that queue. No. Okay. So then Earl?
- MR. EVANS: Earl Evans, Haliwa-Saponi Indian
- 13 Tribe.
- I think you can delete everything after
- 15 "limitations."
- MS. FIALA: All the way down through the last
- 17 paragraph?
- 18 MR. EVANS: All the way. And I think it still
- 19 responds to the comments sufficiently.
- 20 MS. FIALA: That's another friendly amendment.
- 21 (Pause.)

- 1 MS. CASTRO RAMÍREZ: Yes. We accept the
- 2 amendment.
- 3 MS. FIALA: Thank you. Katherine?
- 4 MS. VASQUEZ: So that takes care of mine, too.
- 5 MS. FIALA: All right. And Aneva?
- 6 MS. YAZZIE: Yes, thank you. Aneva Yazzie, Navajo
- 7 Housing Authority.
- 8 I love where this is going. One more friendly
- 9 amendment to the other friendly amendments is to leave
- 10 the last two sentences. "HUD is committed to work with
- 11 the Census Bureau to improve the accuracy of the
- 12 counts, and tribes may still challenge the ACS data."
- 13 I'd like to leave that in.
- 14 Thank you.
- MS. FIALA: Okay. And HUD, are you okay with that
- 16 being added back -- okay, great.
- 17 Are there any other questions or comments about
- 18 the reworked language? Sharon?
- 19 MS. VOGEL: The only point that I want to make is
- 20 I think we're losing -- losing for the record that at
- 21 one time, HUD had acknowledged that the 4.88 percent

- 1 undercount was important enough for them to address,
- 2 and then now we're going to eliminate it off the
- 3 record. And I don't think that's a good idea.
- 4 MS. FIALA: Sharon, would you like to add that
- 5 back in as another change to language or --
- 6 MS. VOGEL: Yes.
- 7 MR. SANTA ANNA: Could you also keep the "in
- 8 addition" that starts that sentence?
- 9 MS. FIALA: Yeah, so you're just going to -- right
- 10 before the 4.88, Christine, and --
- 11 And so that is a friendly amendment back to HUD.
- 12 (Pause.)
- MS. FIALA: I'm still waiting. Aneva?
- MS. YAZZIE: Thank you. Aneva Yazzie, Navajo
- 15 Housing Authority.
- 16 As a grammar language issue on that. "In
- 17 addition, the 4.88 percent undercount of the 2010
- 18 decennial census saying its reservation and trust lands
- 19 likely are -- likely is -- is likely or is potentially
- 20 present in the ACS." To strike "likely are" also.
- 21 Thank you.

- 1 MS. FIALA: Great. It looks like HUD accepts
- 2 that. Other questions or comments?
- 3 (No response.)
- 4 MS. FIALA: All right. Then I will go ahead and
- 5 turn things back to the co-chairs.
- 6 MS. BRYAN: All right. Thank you, Sara.
- 7 We are looking at a proposal in front of us that's
- 8 gone back and forth with friendly amendments and
- 9 changes. Any other discussion or questions about this
- 10 one?
- 11 I'm going to call for the question. Do we have
- 12 consensus on the language in front of us responding to
- 13 the comment the ACS data is unreliable?
- 14 (Voting.)
- MS. BRYAN: I see consensus. Thank you. Very
- 16 good work.
- MS. FIALA: All right, Aaron, I think we're going
- 18 to move on to --
- 19 MS. BRYAN: Just a reminder that we have the
- 20 public comment scheduled for 4:30 p.m. But I do think
- 21 we have time for at least one more. If it were up to

- 1 me, we would finish them all tonight.
- MS. FIALA: I believe HUD has asked for --
- 3 MS. BRYAN: So a good thing it's not up to me.
- 4 MS. FIALA: HUD has asked for a brief 10-minute
- 5 break to revise some proposed language. Or maybe not.
- 6 I take that back. We're going to keep going.
- 7 MR. ADAMS: I'm just saying why don't we just do
- 8 public comment and come back to this at the beginning
- 9 of the morning, let them have their time redrafting
- 10 what they already drafted.
- MS. BRYAN: My only concern is we've spent the
- 12 entire day and got some very good work done, and we
- 13 have a pretty good bulk of issues. We have one more
- 14 full day, and the issues are -- potentially could take
- 15 longer as we get through the more issues that have --
- 16 the nonconsensus items.
- MR. SANTA ANNA: We can -- we can move on. We
- 18 have one last comment in this batch of comments, and
- 19 this is entitled "Opposition to Implementing a
- 20 Nonconsensus Adjustment to the ACS Data," and this
- 21 deals with Section 1000.330(b)(2).

- 1 MS. FIALA: And that is the first item -- I'm
- 2 sorry, Aaron. The first item in this packet under
- 3 nonconsensus, and in the other booklet, it is page 21.
- 4 MR. SANTA ANNA: There were several commenters in
- 5 this -- in this cache of comments. One commenter
- 6 expressed disappointment with HUD in proposing to
- 7 implement the rewording proposal that is part of
- 8 Section 330(b)(2) despite broad opposition from tribal
- 9 members.
- 10 The commenters urge HUD to respect the perspective
- 11 of the majority of the tribal committee members and not
- 12 implement the reweighting proposal. Another commenter
- 13 said HUD should not unilaterally move forward with its
- 14 own proposals if no consensus is found, but rather
- 15 should rely on existing language of the regulation
- 16 since that approach was the result of prior consensus
- 17 between HUD and the tribes.
- 18 The second general sense of comments, several
- 19 commenters said they do not support the implementation
- 20 of any nonconsensus item and referred to the adoption
- 21 of the ACS. Several of these commenters also concluded

- 1 that implementing nonconsensus items, excuse me,
- 2 severely dilutes the significance of the process. It's
- 3 not a sign of negotiating in good faith and is
- 4 inconsistent with what constitutes government-to-
- 5 government consultation.
- 6 One of the commenters also stated that the summary
- 7 section of the proposed rule was inaccurately stating
- 8 that the proposed regulatory changes reflect the
- 9 consensus decisions of the committee since the adoption
- 10 of the data source itself was not made by consensus and
- 11 recommended that HUD revise the sentence to reflect
- 12 that the proposal included regulatory changes that did
- 13 not receive consensus.
- 14 We wanted to take a little time, but I think we
- 15 have the -- we wanted to revise the HUD response that
- 16 we would be proposing to the committee and wanted to be
- 17 able to try to cut down a little bit some of the text
- 18 to make it as straightforward as possible and to try to
- 19 address the issues that were raised.
- 20 And again, this would be reading, "HUD appreciates
- 21 the concern of the commenters but disagrees with the

- 1 suggestion that moving forward unilaterally with this
- 2 nonconsensus item reflects a lack of good faith or
- 3 detracts from the government-to-government relationship
- 4 that HUD has with the tribes. HUD has agreed to remove
- 5 the ACS data control weights within the ACS period."
- 6 And leaving everything else -- removing everything
- 7 else. So that would be the proposal that we would
- 8 offer to -- or the recommendation that we would offer
- 9 to the committee.
- 10 MS. FIALA: Thank you, Aaron.
- 11 So the revised language is up, opening up for
- 12 discussion, questions, comments?
- MS. BRYAN: I have a call for the question. Do we
- 14 have consensus on the language in front of us in
- 15 response to the comment, "Opposition to implementing a
- 16 nonconsensus adjustment to the ACS data Section
- 17 1000.330(b)(2)"? Do we have consensus?
- 18 (Voting.)
- 19 MS. BRYAN: I see consensus. Thank you.
- I told you guys we could do one more. All right.
- 21 We still have 4 minutes. Can we do one more?

- 1 (Laughter.)
- MS. BRYAN: Okay. At this time, you guys have
- 3 accomplished some really good work. So I'm going to
- 4 look around the table to my fellow committee members
- 5 and ask if you would like to stay on the agenda and
- 6 move with the public comment section of our day? And
- 7 we can begin again in the morning.
- 8 Okay. It's been a long day. We've done a lot of
- 9 really good work.
- 10 So at this time, I'd like to thank you all for
- 11 your work. I believe we've got a lot accomplished
- 12 today, and we have another full day of work in front of
- 13 us tomorrow.
- 14 At this time on our agenda, we would like to open
- 15 up the floor for public comments. We will have
- 16 microphones in the back of the room. Please state your
- 17 full name and who you represent for the record so that
- 18 your name can be read into the record.
- 19 (No response.)
- MS. BRYAN: Going for the mic, Dave.
- 21 (Laughter.)

- 1 MS. BRYAN: Okay. Just so you all know, there
- 2 will be time at the end of tomorrow for public comment
- 3 as well, and so tomorrow afternoon, if you weren't able
- 4 to make public comments or are saving them until the
- 5 end, we will have public comments tomorrow as well.
- 6 So at this time, I'd like to take this extra
- 7 opportunity to do some logistical things. I'm going to
- 8 have Aaron just run down what we're going to do
- 9 tomorrow so we can all prepare for it. Just go over
- 10 the additional sections that we need to be thinking
- 11 about, maybe working on tonight.
- 12 And if we could, committee members stay after just
- 13 for a few minutes for a group photo. That would be
- 14 appreciated. And then, after Aaron, we'll have a
- 15 closing prayer from Asa Begay, Commissioner with the
- 16 Navajo Housing Authority.
- MR. SANTA ANNA: Thank you.
- I want to echo the comments that we've made a huge
- 19 amount of work and really have accomplished a lot. And
- 20 it's very gratifying to see all the hard work that
- 21 everybody is putting into it.

- 1 I think at this point, there are just a few things
- 2 that are left for us to consider tomorrow. We have the
- 3 issue of volatility control with regard to 1000.331,
- 4 several comments that are requesting clarification on
- 5 how that would work. And ultimately, we do want to be
- 6 able to address the last comment, which is, "The
- 7 negotiated rulemaking was successful." Because I think
- 8 that that's a goal that is something that we can
- 9 certainly accomplish and have already accomplished.
- 10 I also want to be able to take some time tomorrow
- 11 to talk about the process with regard to, you know, the
- 12 final rule -- how it would be drafted, when it was
- 13 going to be drafted, once it's drafted, what steps that
- 14 it needs to go through -- so that everybody can be
- 15 aware of what to expect as we leave tomorrow.
- 16 And I think that is it for tomorrow. Certainly,
- 17 an agenda that I think is certainly doable for
- 18 tomorrow.
- 19 Thank you.
- MS. BRYAN: Thank you. Now I'll call on Aaron
- 21 Begay -- Asa Begay. My apologies.

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1
         MR. BEGAY: First of all, with all due respect, I
2
    want to introduce myself and my relatives from this
3
    area. This is your land. You have a way of life here.
4
         (Speaking Native language.)
5
         Thank you.
6
         MS. BRYAN: Thank you, Asa.
7
         Okay. We'll meet here at 8:30 in the morning.
8
    And if committee members could just stay for a couple
9
    of moments, Sara will give us instructions on where
10
    we're gathering for photos.
11
         (Whereupon, at 4:35 p.m., the meeting was
12
    adjourned.)
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